

FEDERAL BUREAU OF INVESTIGATION
FOI/PA
DELETED PAGE INFORMATION SHEET
FOI/PA# 1326656-0

Total Deleted Page(s) = 19

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FEDERAL BUREAU OF INVESTIGATION
FOI/PA
DELETED PAGE INFORMATION SHEET
FOI/PA# 1204182-0

Total Deleted Page(s) = 19
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DATE OF MAIL

1/22/57

~~HAS BEEN REMOVED FOR THE CONFIDENTIAL FILE ROOM OF THE DOMESTIC INTELLIGENCE DIVISION.~~

HAS BEEN REMOVED AND PLACED
IN THE SPECIAL FILE ROOM OF
RECORDS BRANCH

SEE FILE 66-2554-7530 FOR AUTHORITY.

SUBJECT

JUNE MAIL

Security Informants - General.

REMOVED BY

FILE NUMBER

66-2542-3-1041

PERMANENT SERIAL CHARGEOUT

51 FEB 20 1957

Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. A. H. Belmont *AB*

DATE: January 25, 1957

FROM : Mr. F. J. Baumgardner *AB*1 - Mr. Boardman
Mr. Belmont
Mr. Baumgardner
Mr. DonohueSUBJECT: SECURITY INFORMANT PROGRAM *Genh*

Tolson ☒
 Nichols ☒
 Boardman ☒
 Belmont ☒
 Mason ☒
 Mohr ☒
 Parsons ☒
 Rosen ☒
 Tamm ☒
 Nease ☒
 Winterrowd ☒
 Tele. Room ☒
 Holloman ☒
 Gandy ☒

As the result of our conferences on security informants in April and May of this year, SAC Letter 56-34 dated June 18, 1956, set forth changes in policy and procedure which, among other things, permits the SAC in certain instances to approve interviews with individuals to determine whether such persons have any informant potential. This program has saved considerable correspondence between the field and the Bureau and has accelerated our informant program. If such individual is cooperative Bureau authority must then be obtained to develop the subject as an informant. This authority in the SAC does not apply, however, to delicate situations or to those individuals employed in the newspaper field, education field and the like.

The following is a tabulation summarizing results of this program for the month of December, the preceding month of November and the grand total from the inception of this program which has been in existence for the past six months.

	DECEMBER	NOVEMBER	TOTAL
A. Active Communists			
Number contacted	136	149	980
B. Other Individuals			
1. Cases opened	1060	1145	7828
2. Cases closed	946	1028	5434
3. Number contacted	742	828	4688
a. Number cooperative but not potential informant material	276	270	1622
b. Number cooperative and having informant potential	98	114	711
c. Number completely negative	368	445	2355
C. Results			
Number of sources, PSIs and informants developed	71	72	415

66-2542-3

JDD:prh

(5)

RECORDED - 24

66-2542-3-1042

18 JAN 29 1957

120
64 FEB 4 1957

Memorandum for Mr. Belmont
RE: SECURITY INFORMANT PROGRAM
66-2542-3

The performance of each office in implementing this program is being followed closely. The program in all offices has now achieved the momentum we feel is necessary to take advantage of the confusion and disillusionment developing in Communist Party ranks. Those offices which have been lagging behind were especially directed to increase their activity under this program. Letters were transmitted during the past month to Cincinnati, Denver, Indianapolis, Dallas, Newark and Savannah.

ACTION:

Next month another memorandum will be prepared showing the progress of the Security Informant Program and it will reflect the figures for the current month, the preceding month and the grand total from the inception of the program.

[Handwritten signatures and initials: JMD, HLB, Q, JMD, JG, and another signature]

Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. A. N. BRINONT

DATE: January 23, 1957

FROM : MR. R. R. BOACH

SUBJECT: NEW DEPARTMENT OF ARMY POLICY IN
PERSONNEL SECURITY CASES

By letter dated January 22, 1957, in a case involving the subject of a Bureau investigation, David L. Moose, ACSI, advised that the Secretary of the Army has recently directed that whenever an allegation in a personnel security case is based on information furnished by a confidential informant who is identified only by a code designation, the Department of the Army should ascertain whether the informant's identity might be disclosed so that he or she might be invited to testify before a hearing board in the presence of the subject of the case.

On 1-22-57 this matter was discussed by SA D. J. Sullivan with Captain Howard W. Harris, Personnel Security Branch, ACSI, and with Mr. Francis X. Plant, Special Assistant to the Assistant Secretary of the Army for Manpower and Reserve Forces. Both Plant and Harris advised that this policy had just recently been initiated by Secretary of the Army Brucker, that there was nothing in writing as yet on it, and that they did not know exactly what the Secretary had in mind when he enunciated the policy. Plant stated he did not know whether this policy would apply to regularly constituted Bureau informants solely or whether it was meant to apply to all individuals mentioned in Bureau reports covered by temporary informant symbols. Plant stated that he realized that if the latter were the proper interpretation this would add quite a burden to the Bureau, since he also realized that in order to determine the desired information it would mean a recontact with the source. Neither Plant nor Harris were able to advise as to the number of cases which would be involved in this policy nor were they able to give an estimate of the number of requests that the Bureau might expect during the course of the coming year.

Plant was requested to attempt to ascertain how far the Secretary intended carrying this policy, whether it would apply to all individuals covered by T symbols in Bureau reports, an estimate of the number of cases which might be involved during the course of the coming year which would necessitate checking by the Bureau, and also an estimate of the number of individuals which would require rechecking of either Bureau informants or other individuals by the Bureau in order to determine their availability and willingness to testify in a Department of Army hearing.

AWB: [initials]
1 - Mr. Belmont
1 - Mr. Boardman
1 - Liaison Section
1 - Mr. Sullivan

Tolson _____
Belmont _____
Boardman _____
Mason _____
Mohr _____
Parsons _____
Rosen _____
Tamm _____
Nease _____
Winterrowd _____
Tele. Room _____
Holloman _____
Gandy _____

NOT RECORDED
191 FEB 12 1957

ORIGINAL FILED IN 100-11253-3

Memo Roach to Belmont

RE: NEW: DEPARTMENT OF ARMY POLICY IN
PERS: REL SECURITY CASES

ACTION:

For information. Liaison is following.

HR
Jah Q V. 7

MR. A. H. BELMONT

January 11, 1957

W. C. Sullivan

COMMUNIST PARTY, USA
TOPLEV PROGRAM
100-3-99

Security Information
On January 11, 1957, copies of the enclosed pamphlet were furnished by routing slip to the following offices in which the majority of communist activity is located.

Albany
Baltimore
Boston
Buffalo
Chicago
Cincinnati
Cleveland
Denver
Detroit
Indianapolis
Los Angeles
Milwaukee

Minneapolis
Newark
New Haven
New York
Philadelphia
Pittsburgh
Portland
St. Louis
San Diego
San Francisco
Seattle
Washington Field

This publication was previously approved for use in connection with the captioned program. (100-3-81-7660)

RECOMMENDATION:

None. For your information.

Enclosure

AKH:mfl

(5)

- 1 - Section tickler
- 1 - Mr. J. D. Donohue
- 1 - Mr. A. H. Belmont
- 1 - 66-2542-3

66-2542-3
70 JAN 15 1957

Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. Tolson

DATE: 1-9-57

FROM :

L. B. Nichols

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED

DATE 4/28/83 BY SP16SK/ams

227,988

SUBJECT:

CONFIDENTIAL/INFORMANTS - Genl.

Tolson _____
 Nichols _____
 Boardman _____
 Belmont _____
 Mohr _____
 Parsons _____
 Rosen _____
 Tamm _____
 Trotter _____
 Nease _____
 Tele. Room _____
 Holloman _____
 Gandy _____

Approximately a year ago a rabbinical meeting in Los Angeles took a strong stand against informants. Sokolsky has been doing considerable research on this and has finally come up with the answer and he is now organizing a countercampaign. Under Jewish law dealing with informants, known as Messirah, the rabbinical organization has ruled that it is sinful for one Jew to inform on another. The left wing has sought to take this ancient rule out of its context and apply it improperly.

The ancient law was treated exhaustively by Rabbi Melech Schechter in a booklet issued by Yeshiva University in Hebrew. A photostat copy not translated is attached along with a translation of Rabbi Schechter's discourse on the law. The essence of it is that it is sinful to inform on your neighbor unless a friendly state is involved, in which event it is not sinful because the individual informing is merely doing his duty to the state.

George has interested several Rabbis in endeavoring to put the ancient law on informants in its proper light and the thought occurs that Domestic Intelligence Division might want to review the attached study by Rabbi Schechter and furnish the highlights of it to the offices figuring in the Top Lev Program as this might be used most effectively in interviews with individuals of Jewish background as the law thoroughly supports our general position as we do not ask anyone to furnish information of a personal nature but only for the benefit of the security of the United States.

ENCLOSURE 196 ENCLO. BEHIND FILE
 As an indication of ancient tradition and its bearing on contemporary life, Sokolsky told me that in about the 14th century his ancestors lived in Italy at a time when the Jews were being persecuted by the Christians and one of the items sought as evidence in the persecution was the adherence to the Hebrew law on food. One of his ancestors had killed an animal according to Jewish custom. Parts of the body were thrown in the fireplace which if recovered would have provided the evidence that the family was following Hebrew food laws. A group of inquisitors came to the home of George's ancestors seeking evidence and, as they entered the home, a raven flew down the chimney, picked up the discarded portions of the animal and flew away with the evidence. The raven became the family seal of George's ancestors which he later had reproduced. A copy of the seal is attached. The hands upraised are in thanksgiving for the deed of the raven which is depicted below.

60 MAR 8 1957
 cc - Mr. Boardman
 cc - Mr. Belmont

LBN:nl (4)

RECORDED - 96

INDEXED - 50

EX-171

66-2542-3-1043

FEB 1 1957

CENTRAL RESEARCH

INT SEC

UNRECORDED COPY FILED IN 62-89885-

Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. A. H. BELMONT

DATE: February 7, 1957

FROM : W. C. Sullivan *WCS*
Security info
 SUBJECT: CONFIDENTIAL INFORMANTS
 Bureau File 66-2542-3

Tolson _____
 Nichols _____
 Boardman _____
 Belmont _____
 Mason _____
 Mohr _____
 Parsons _____
 Rosen _____
 Tamm _____
 Nease _____
 Winterrowd _____
 Tele. Room _____
 Holloman _____
 Gandy _____

By memorandum to Mr. Tolson dated January 9, 1957, (66-2542-3-1043), Mr. Nichols suggested that a summary of the views of Rabbi Melech Schechter regarding the provisions of Jewish law dealing with the problem of furnishing information regarding others be furnished to the field for possible use in developing additional security informants. Rabbi Schechter's views are set forth in an article which was published by Yeshiva University in 1954. The Central Research Section has reviewed an abridged translation of this article obtained by Mr. Nichols, as well as a full translation prepared by Reverend Arbez, translator of the Washington Field Office. This review indicates that Jewish law regarding the morality of furnishing information regarding others is extremely complex. Rabbi Schechter points out that in cases involving the public welfare, Jews, as all other citizens, must accept their responsibilities and obey the laws of the land. In instances of this nature, furnishing information regarding other individuals who are in a position to cause serious harm to the Nation, does not constitute a violation of Jewish law.

However, Schechter also notes that the refusal to furnish information regarding others, if the information furnished would result in these other individuals being dismissed from their jobs, is in accordance with Jewish law. He also points out that if, because of force or threats, an individual furnishes information regarding the communist affiliations of others during the course of a hearing on this question, "the offense of informing no longer applies." Rabbi Schechter, however, also emphasizes that an individual who furnishes information about others merely to save himself is guilty of violating Jewish law.

In concluding, Rabbi Schechter points out that considerable additional research is required on this issue, and that it is necessary to be "careful and cautious" in deciding those cases in which it is permissible to furnish information regarding others.

Since this issue is apparently the subject of different interpretations by students of Jewish law, it is not felt that any advantage would be gained by

JFC:mjh
 (6)

RECORDED - 30

66-2542-3-1044
 3 FEB 14 1957

- 1 - Section tickler
- 1 - J. D. Donohue
- 1 - Mr. Belmont
- 1 - Mr. Nichols
- 1 - Bufile 100-3-99

7163
 58 FEB 15 1957

EX-17

WCS
15-1

Memorandum to Mr. Belmont
Re: **CONFIDENTIAL INFORMANTS**
Bureau File 66-2542-3

furnishing a summary of Rabbi Schechter's views to the field as a whole. However, the information obtained by Mr. Nichols will be retained in Bureau files for possible use in the event that a specific question regarding this issue is raised by the field in the future. A Photostat of Rabbi Schechter's article, together with the abridged translation obtained by Mr. Nichols, and the full translation obtained from Washington Field, is being maintained as an enclosure to 66-2542-3-1043.

It is of considerable interest to note that the unabridged translation of Rabbi Schechter's article includes a critical reference to Senator Joseph R. McCarthy which is not incorporated in the abridged version of the translation furnished to Mr. Nichols. This critical reference reads as follows:

"In particular, the case of denunciation applies in our time now as communists are removed, and at times also their relatives, without any trial, in order to please the reactionaries McCarthy and Co., though they do not agree to this in a democratic way in Congress and with the agreement of the Supreme Court in Washington the Capital."

It is felt that this critical reference to Senator McCarthy in Rabbi Schechter's article could possibly lead to misunderstanding and controversy if used in any discussions with potential security informants.

RECOMMENDATION:

It is recommended that no further action be taken on this matter at this time.

DEMB *Wals* *✓* *from* *Don Mc* *Concur* *✓*

DATE OF MAIL

2/25/57

~~HAS BEEN REMOVED FOR THE CONFIDENTIAL FILE ROOM OF THE DOMESTIC
INTELLIGENCE DIVISION.~~

HAS BEEN REMOVED AND PLACED
IN THE SPECIAL FILE ROOM OF
RECORDS BRANCH

SEE FILE 66-2554-7530 FOR AUTHORITY.

SUBJECT

JUNE MAIL

Security Informants - general

REMOVED BY

51 MAR 27 1957

FILE NUMBER

66-2542-3-1045

PERMANENT SERIAL CHARGEOUT

Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. A. H. Belmont

DATE: February 27, 1957

FROM : Mr. F. J. Baumgardner

1 - Mr. Boardman
Mr. Belmont
Mr. Baumgardner
Mr. DohohueTolson
Nichols
Boardman
Belmont
Mason
Mohr
Parsons
Rosen
Tamm
Nease
Winterrowd
Tele. Room
Holloman
GandySUBJECT: SECURITY INFORMANTS PROGRAM*General*

As the result of our conferences on security informants in April and May of this year, SAC Letter 56-34 dated June 18, 1956, set forth changes in policy and procedure which, among other things, permits the SAC in certain instances to approve interviews with individuals to determine whether such persons have any informant potential. This program has saved considerable correspondence between the field and the Bureau and has accelerated our informant program. If such individual is cooperative Bureau authority must then be obtained to develop the subject as an informant. This authority in the SAC does not apply, however, to delicate situations or to those individuals employed in the newspaper field, education field and the like.

The following is a tabulation summarizing results of this program for the month of December, the following month of January and the grand total from the inception of this program which has been in existence for the past seven months.

	JANUARY	DECEMBER	TOTAL
A. Active Communists			
Number contacted	147	136	1146
B. Other Individuals			
1. Cases opened	1176	1060	9187
2. Cases closed	1250	946	6690
3. Number contacted	854	742	5549
a. Number cooperative but not potential informant material	335	276	1958
b. Number cooperative and having informant potential	105	98	820
c. Number completely negative	414	368	2771

C. Results
Number of sources, PSIs and informants developed

RECORDED - 43

88

66-2542-3-1046

505

66-2542-3

14 MAR 5 1957

61 MAR 5 1957

EX - 116

Memorandum for Mr. Belmont
RE: SECURITY INFORMANT PROGRAM
66-2542-3

The performance of each office in implementing this program is being followed closely. The program in all offices has now achieved the momentum we feel is necessary to take advantage of the confusion and disillusionment developing in Communist Party ranks. Those offices which have been lagging behind were especially directed to increase their activity under this program. Letters were transmitted during the past month to Honolulu and San Antonio.

ACTION:

Next month another memorandum will be prepared showing the progress of the Security Informant Program and it will reflect the figures for the current month, the preceding month and the grand total from the inception of the program.

[Handwritten signatures and initials]

Office Memorandum • UNITED STATES GOVERNMENT

TO : The Director

DATE: 2 - 20 - 57

FROM : J. P. Mohr

SUBJECT: The Congressional Record

SECURITY INFORMANTS. CONN

Original filed in: 66-1731-129

Page A1232: Congressman Becker, (R) New York, extended his remarks to include an editorial from the New York Daily News of February 18, 1957, entitled "In and Out of The Communist Party With The FBI." This editorial contains very favorable comments on the use of informants by the FBI. This matter was set forth in a memorandum written earlier today.

EX-173

INDEXED - 6

66-2542 3-1047
NOT RECORDED
138 MAR 5 1957

In the original of a memorandum captioned and dated as above, the Congressional Record for 2-19-57 was reviewed and pertinent items were marked for the Director's attention. This form has been prepared in order that portions of a copy of the original memorandum may be clipped, mounted, and placed in appropriate Bureau case or subject matter files.

71 MAR 8 1957

Office Memorandum • UNITED STATES GOVERNMENT

TO : A. H. Belmont

DATE: 2/15/57

FROM : Streamlining Committee

SUBJECT: SECURITY INFORMANTS - GENERAL
PAYMENT JUSTIFICATION LETTERS ON
CONFIDENTIAL INFORMANTS*Suggestion # 401-57*

Tolson	_____
Nichols	_____
Boardman	_____
Belmont	_____
Mason	_____
Mohr	_____
Parsons	_____
Rosen	_____
Tamm	_____
Nease	_____
Winterrowd	_____
Tele. Room	_____
Holloman	_____
Gandy	_____

At the present time, there are approximately 900 confidential informants who are being paid on an extended basis, justified by the submission of payment letters, averaging six pages each, every three months. In order to reduce correspondence by approximately 1,800 six-page letters per year, it was felt that such justifications could be extended from three months to six months, which was in effect prior to the Matusow case. The Field has been made well aware of the Bureau's desires with regard to confidential informants and it is believed payment letters might be extended to six months without too much relaxation of our controls.

Messrs. Baumgardner, Branigan and Sizoo feel that nothing should be done in this regard if it results in material loss of our control on paid confidential informants.

STREAMLINING COMMITTEE RECOMMENDATIONS:

The Streamlining Committee recommends that consideration be given to extending the period of confidential informant payment justification letters to six months. If approved, this memo should be routed to Mr. J. D. Donohue so that appropriate SAC letter and Manual changes may be prepared.

cc - Belmont
Baumgardner
Branigan
J. D. Donohue
Klemp
Ezell
OAE:blb
(7)

I don't think we should change the period, but can't we cut down on length of letters?

RECORDED-79

6 MAR 18 1957

EX-127

INT. SEC.

66 MAR 18 1957

*Baumgardner
memo to Belmont
2-25-57
F.G.B./rmw*

2 files

Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. A. H. BELMONT

DATE: February 25, 1957

FROM : F. J. BAUMGARDNER

SUBJECT: PAYMENT JUSTIFICATION LETTERS ON
CONFIDENTIAL INFORMANTS

SUGGESTION #401-57

Tolson _____
 Nichols _____
 Boardman _____
 Belmont _____
 Mason _____
 Mohr _____
 Parsons _____
 Rosen _____
 Tamm _____
 Nease _____
 Winterrowd _____
 Tele. Room _____
 Holloman _____
 Gandy _____

Reference is made to the memorandum to you from the Streamlining Committee dated February 15, 1957, in the captioned matter. This memorandum recommended that the justification letters for payments to confidential informants be extended from three months to six months. You noted on this memorandum, "I don't think we should change the period, but can't we cut down on length of letters?"

I have discussed this matter with Mr. Donohue, Supervisor-in-Charge of the Security Informant Desk. We have spent a number of years arriving at the 14 points on which the field must now report when justifying payments to security informants. We feel it is essential that the field answer each of these items or else indicate no information is available concerning any particular item. There are attached two such letters, one from Los Angeles dated February 13, 1957, concerning [redacted] and [redacted] and one from Chicago dated February 18, 1957, captioned [redacted]. These two letters are typical of the justifications sent in by the field.

On occasion, an office will send in an extremely long letter. Where it appears that the letter is too long and the office is putting in extraneous material, a letter is directed to the office from the Internal Security Section instructing that in future letters, the extraneous material, be left out. We will continue to do this and we feel that this will correct any office which is sending in long letters containing extraneous material.

The Bureau is spending approximately one million dollars annually on security informants. Experience has taught us that one of the best methods to insure that we are receiving value for all payments made is to have the field give us sufficient details regarding the performance of the informant to allow for an intelligent decision at the Seat of Government. Therefore, we recommend against any change in the justification letter that is now being used.

Enclosure

cc - Mr. Belmont
 Mr. Baumgardner
 Mr. Donohue

RECORDED-79

INDEXED - 79

EX-127

6 MAR 13 1957

FJB:rmw (4)

67 MAR 19 1957

b7D

Memorandum for Mr. Belmont

Re: PAYMENT JUSTIFICATION LETTERS ON
CONFIDENTIAL INFORMANTS

We could shorten the letters by having the field list the items by numbers where no information is being set forth. For example, "No information is available concerning Items 2, 5, 6, 7, and 8." It is not believed, however, that there would be enough savings in changing the form of the letter to warrant the change.

RECOMMENDATION:

It is the recommendation of the Internal Security Section that no change be made in the justification letters on the Security Informant Desk. Training and Inspection Divisionn agrees. (Supp. 401-57)

Handwritten signature/initials

Handwritten signature/initials

Handwritten signature/initials

Handwritten signature/initials

cc - Klump
Exell

Office Memorandum • UNITED STATES GOVERNMENT

TO : A. H. Belmont

DATE: 2/15/57

FROM : Streamlining Committee

SUBJECT: INITIAL PAYMENT LETTER TO CONFIDENTIAL INFORMANTS

Tolson	
Nichols	
Boardman	
Belmont	
Mohr	
Parsons	
Rosen	
Tamm	
Nease	
Winterrowd	
Tele. Room	
Holloman	
Gandy	

At the present time we are developing informants at the rate of approximately 20 per month who start receiving payments. Close supervision is afforded to the security informant program and considerable streamlining has been done by permitting the SAC to authorize interview of potential confidential sources without Bureau authority. This applies to individuals and/or inactive subjects. The results of this program, placed in effect by SAC Letter 56-34 in June of 1956, are now being felt in curtailment of the volume of mail. At the present, we dictate a reply to the field office authorizing the development of a PSI and carefully supervise such development. After all of the hurdles are surmounted and it appears the PSI has been successful in gaining entrance into the Communist Party, etc., we dictate a reply to the Field marked to the personal attention of the SAC, which authorizes the initial payment to the confidential informant. At this point, the initial letter authorizing payment is approximately the tenth to twentieth serial in file and it was felt we might further curtail paper work by extending the use of the "approved" stamp to such a letter authorizing the initial payment. After discussing this with Mr. Baumgardner, he does not agree, pointing out that by sending personal attention reply to the SAC, it puts him on notice as to his responsibility and indicates the matter has received the Bureau's consideration. Messrs. Branigan and Sizoo feel that we can extend the use of the "approved" stamp to these letters where they contain the necessary information.

STREAMLINING COMMITTEE RECOMMENDATION:

The Committee recommends that the use of the "approved" stamp be extended to the initial letter authorizing payments to confidential informants as this will eliminate the preparation of approximately 20 letters per month. In order to be certain the SAC is aware of the initial payment, there appears to be no reason why the routing slip returning the field office copy cannot be marked personal attention. If approved, this memo should be routed to Mr. J. D. Donahue for appropriate action.

NOT RECORDED

170 MAR 12 1957

ENCLOSURE

INJEN

SEP 10

manual change attached

Kumbed

ENCLOSURE

Belmont

Baumgardner

Branigan

Donahue

60 MAR 28 1957

Manual change attached

ORIGINAL COPY FILED IN 66-1934-7531

ADDENDUM BY DOMESTIC INTELLIGENCE DIVISION

March 1, 1957

In line with the afore-mentioned approved recommendation of the Streamlining Committee there is attached an appropriate change in Section 107N of the Manual of Instructions on Security Informants. No Handbook changes are necessary.

It is recommended that the Manual be changed accordingly and this memorandum be routed to the Training and Inspection Division for appropriate attention.

JDD:prh

prh

[Handwritten signatures and initials]

March 1, 1957

PROPOSED CHANGE IN SECTION 107
MANUAL OF INSTRUCTIONS "ENTITLED"
"SECURITY INFORMANTS"

It is suggested that Section 107N, Payments, Subsection 7, which indicates that the initial payment authorization for an informant will be in the form of regular correspondence be deleted. It is also suggested that Subsections 10 and 11 be changed as follows:

10. When payments as requested by the field are approved, the duplicate copy of the recommendation for authority to make payments will be stamped "Approved" at the Bureau, initialed with the autographic initials of the Director and returned. To be certain the SAC is aware of the initial payment authorization by the Bureau a routing slip returning the field office copy will be marked "personal attention."
11. This will serve as authority to make payments at the requested rate.

NOTE ON YELLOW:

No Handbook changes necessary.

JDD:prh
(4)

See memo Mr. A.H. Belmont from
Streamlining Committee caption
"Initial Payment Letter to Con
Informants" dated 2-15-57, OAE

Tolson _____
Nichols _____
Boardman _____
Belmont _____
Mohr _____
Parsons _____
Rosen _____
Tamm _____
Trotter _____
Nease _____
Tele. Room _____
Holloman _____
Gandy _____

*Wald
frk*

Wald
Qu
SD
11 2542-3-2
ENCLOSURE

Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. A. H. BELMONT

DATE: March 26, 1957

FROM : MR. F. J. BAUMGARDNER

1 - Mr. Boardman
 1 - Mr. Belmont
 1 - Mr. Baumgardner
 1 - Mr. Donohue

SUBJECT: SECURITY INFORMANTS PROGRAM

Tolson _____
 Nichols _____
 Boardman _____
 Belmont _____
 Mohr _____
 Parsons _____
 Rosen _____
 Tamm _____
 Trotter _____
 Nease _____
 Tele. Room _____
 Holloman _____
 Gandy _____

- General

As the result of our conferences on security informants in April and May of last year, SAC Letter 56-34 dated June 18, 1956, set forth changes in policy and procedure which, among other things, permits the SAC in certain instances to approve interviews with individuals to determine whether such persons have any informant potential. This program has saved considerable correspondence between the field and the Bureau and has accelerated our informant program. If such individual is cooperative Bureau authority must then be obtained to develop the subject as an informant. This authority in the SAC does not apply, however, to delicate situations or to those individuals employed in the newspaper field, education field and the like.

The following is a tabulation summarizing results of this program for the month of January, the following month of February and the grand total from the inception of this program which has been in existence for the past eight months.

	<u>FEBRUARY</u>	<u>JANUARY</u>	<u>TOTAL</u>
A. Active Communists			
Number contacted	151	147	1279
B. Other Individuals			
1. Cases opened	1128	1176	10310
2. Cases closed	1150	1250	7837
3. Number contacted	794	854	6345
a. Number cooperative but not potential informant material	282	335	2239
b. Number cooperative and having informant potential	80	105	905
c. Number completely negative	432	414	3201

C. Results
 Number of sources, PSIs and informants developed 60

RECORDED - 97

66-2542-3-566-1050

21 MAR 28 1957







*Potential Security Informants.

Memorandum for Mr. Belmont
RE: SECURITY INFORMANT PROGRAM
66-2542-3

The performance of each office in implementing this program is being followed closely. The program in all offices has now achieved the momentum we feel is necessary to take advantage of the confusion and disillusionment developing in Communist Party ranks. Those offices which have been lagging behind were especially directed to increase their activity under this program. Letters were transmitted during the past month to Anchorage, New Orleans and Oklahoma City.

ACTION:

Next month another memorandum will be prepared showing the progress of the Security Informant Program and it will reflect the figures for the current month, the preceding month and the grand total from the inception of the program.

DATE OF MAIL

3/25/57

~~HAS BEEN REMOVED FOR THE CONFIDENTIAL FILE ROOM OF THE DOMESTIC
INTELLIGENCE DIVISION.~~

HAS BEEN REMOVED AND PLACED
IN THE SPECIAL FILE ROOM OF
RECORDS BRANCH

SEE FILE 66-2554-7530 FOR AUTHORITY.

SUBJECT

JUNE MAIL

Security Informants - general.

REMOVED BY

58 301
31 APR 10 1957

FILE NUMBER

66-2542-3-1651

PERMANENT SERIAL CHARGEOUT

Office Memorandum • UNITED STATES GOVERNMENT

TO :

DATE: 4-22-57

FROM :

J. L. Price

SUBJECT:

CRIMINAL INFORMANTS
PAYMENT RECEIPTS

Tolson
Belmont
Boardman
Belmont
Mohr
Parsons
Rosen
Tamm
Trotter
Nease
Tele. Room
Holloman
Gandy

This is to recommend Manual and Handbook revisions, with respect to the obtaining of payment receipts from criminal informants.

Background

In SAC Letter 57-14 (paragraph J) dated 3-5-57, the field was furnished instructions concerning receipts from security and confidential informants for payments for information and/or expenses. Instructions related to: (1) requirement of obtaining receipts from informants; (2) data to appear on receipts; and (3) manner of transmitting receipts to Bureau. (Copy of paragraph J of cited SAC Letter is attached).

Data set forth in this SAC Letter calls for revisions to Manual of Instructions (M of I), Section 108 and to Agents Handbook, Part I, paragraph 26. It is noted that field has not previously been bound as to form and content of payment receipts from informants.

RECOMMENDATION:

If you approve, it is recommended that the enclosed be inserted in the Manual of Instructions and the Agents Handbook, respectively, to incorporate the data contained in SAC Letter 57-14 (J). No new policy involved. Memo should be referred to Training and Inspection Division for further handling.

Enclosures

cc - Mr. Tamm

JRS:stw
(7)

166-2542-3-
NOT RECORDED
176 APR 11 1957

20 APR 11 1957

64 APR 12 1957

ORIGINAL FILED IN 66-1934-7534

106 (J) SECURITY INFORMANTS - CRIMINAL INFORMANTS - RECEIPTS FOR PAYMENTS TO INFORMANTS AND SOURCES -- In connection with the payment of informants, and sources either on the SAC's authority or on prior Bureau approval, receipts are to be obtained in every instance where it is possible to do so.

Receipts obtained for the payments of money should be of such a nature that they will be self-sufficient so that, if it becomes necessary to introduce the receipts in evidence during the course of a trial, the receipts will not relate to other documents or files.

Receipts obtained in the future should clearly show the date on which payment was made, the period for which made when informant is paid on a period basis, the total amount paid broken down into separate amounts for services or expenses where these items are pertinent, the name of the Agent making the payment and the signature of the person receiving the money. It is reiterated that informants who receive money for services rendered must clearly understand that such money must be listed as income for tax purposes.

In transmitting the receipts to the Bureau, they should not be stapled to any other documents but should be enclosed in an envelope with the envelope stapled to the supporting blue slip and voucher. Extreme care must be taken that the receipts are of such a nature that they clearly reflect the payment of money and do not refer to any other documentary material contained in the Bureau files.

When an itemized statement of expenses is furnished by an informant, it should not be attached to any other document but should be forwarded to the Bureau in the same envelope with the receipt.

Very truly yours,

John Edgar Hoover

Director

Attachments for Letters (E) and (G)

3/5/57

SAC LETTER NO. 57-14

64 APR 2 1957

- 7 -

66-2542-3-
NOT RECORDED
170 MAR 26 1957

ORIGINAL COPY FILED IN 66-2542-3

Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. A. H. Belmont *4/9/57*

DATE: March 13, 1957

FROM : Mr. F. J. Baumgardner *1/25*SUBJECT: RECEIPTS FOR SECURITY INFORMANTS' Genl
AND SOURCES

Tolson	_____
Nichols	_____
Boardman	_____
Belmont	_____
Mason	_____
Mohr	_____
Parsons	_____
Rosen	_____
Tamm	_____
Nease	_____
Winterrowd	_____
Tele. Room	_____
Holloman	_____
Gandy	_____

SAC Letter #57-14(J) dated 3/5/57 requires that when receipts for payments to informants and sources are obtained they should clearly set forth date when payment was made, period, total amount paid broken down separately for services and expenses, name of Agent making payment and signature of person receiving the money. Receipts are to be transmitted to the Bureau in an envelope attached to the supporting blue slip and voucher and the receipts should not refer to any other documentary material.

ACTION:

There are attached appropriate changes for the Manual of Instructions and FBI Handbook on security informants based upon the above-mentioned SAC Letter. It is suggested this memorandum and the Manual and Handbook changes be routed to the Training and Inspection Division for appropriate action.

Enclosures

- 1 - Mr. Belmont
Mr. Baumgardner
Training and Inspection Division
Mr. Donohue

JDD:prh
(5)4 ENCLOSURE
83

RECORDED - 83

66-2542-3-1053

20 APR 10 1957

52 APR 18 1957 144

2-fmb

1 out of 1 made
UNRECORDED COPY FILED IN 100-1774

March 13, 1957

SUGGESTED CHANGE IN SECTION 107
MANUAL OF INSTRUCTIONS ENTITLED
"SECURITY INFORMANTS"

It is suggested that Subsection N, Payments, of 107 MI be changed as follows. Immediately after 107N, 5, the following new Subsection should be inserted:

17. ~~6.~~ When payments are made to anyone for information or assistance on security matters either on the SAC's authority or on prior Bureau approval receipts must be obtained in every instance where it is possible to do so.
- a. Receipts should be of such a nature that they will be self-sufficient so that, if it becomes necessary to introduce the receipts in evidence during the course of a trial the receipts will not relate to other documents or files.
- b. Receipts should clearly show date on which payment was made, period for which made when informant is paid on a period basis, total amount paid broken down into separate amounts for services or expenses where these items are pertinent, name of Agent making payment and signature of person receiving the money.
- c. When transmitting receipts to the Bureau they should not be stapled to any other documents but should be enclosed in an envelope with the envelope stapled to the supporting blue slip and voucher. Care must be taken that receipts are of such a nature that they clearly reflect payment of money and do not refer to any other documentary material contained in Bufiles.
- d. When itemized statement of expenses is furnished by informant or source, it should not be attached to any other document but should be forwarded to the Bureau in the same envelope with the receipt.

COPIES DESTROYED
9 08 JUL 19 1961

Tolson _____
Nichols _____
Boardman _____
Belmont _____
Mohr _____
Parsons _____
Rosen _____
Tamm _____
Trotter _____
Nease _____
Tele. Room _____
Holloman _____
Gandy _____

JDD:prh
(4)

ENCLOSURE

66-344-1053

March 13, 1957

SUGGESTED CHANGE IN
FBI HANDBOOK

It is suggested that the following change be made in Part I of the FBI Handbook, page 19. It is recommended that an entirely new Subsection be added immediately following the present Subsection 5.2. The suggested addition is set forth as follows:

also place
E. When payments are made to anyone for information or assistance on security matters either on the SAC's authority or on prior Bureau approval receipts must be obtained in every instance where it is possible to do so.

- not used*
1. Receipts should be of such a nature that they will be self-sufficient so that, if it becomes necessary to introduce the receipts in evidence during the course of a trial the receipts will not relate to other documents or files.
 - First and third paragraphs were added and as cross-reference to the Handbook for instructions were added.*
first not used
2. Receipts should clearly show date on which payment was made, period for which made when informant is paid on a period basis, total amount paid broken down into separate amounts for services or expenses where these items are pertinent, name of Agent making payment and signature of person receiving the money.
 3. When transmitting receipts to the Bureau they should not be stapled to any other documents but should be enclosed in an envelope with the envelope stapled to the supporting blue slip and voucher. Care must be taken that receipts are of such a nature that they clearly reflect payment of money and do not refer to any other documentary material contained in Bufiles.
 - not used*
4. When itemized statement of expenses is furnished by informant or source, it should not be attached to any other document but should be forwarded to the Bureau in the same envelope with the receipt.

COPIES DESTROYED
9 08 JUL 19 1961

Tolson _____
Nichols _____
Boardman _____
Belmont _____
Mohr _____
Parsons _____
Rosen _____
Tamm _____
Trotter _____
Nease _____
Tele. Room _____
Holloman _____
Gandy _____

JDD:prh

(4)

ENCLOSURE

65-2540-3-1053

4/2/57

SAC LETTER NO 57-19

Security Informants - General

(I) SECURITY OF GOVERNMENT EMPLOYEES - ADVISING BUREAU RE AVAILABILITY OF INFORMANT FOR TESTIMONY -- Current instructions require that when an informant becomes available and expresses a general willingness to testify in court or before administrative hearing boards, the Bureau must be immediately advised of the identities of LGE, SGE and LEUN cases in which the informant previously furnished pertinent data but was reported as being unavailable for testimony. Henceforth, furnish this information to Bureau in one letter bearing informant caption with sufficient copies for files of all cases identified. Set out brief background data re informant including comment whether or not any objection to revealing informant's identity to outside agencies. If any data known indicating inadvisability of informant testifying, set forth such data in detail. Include following re each case identified: Bureau file number; title and case (John Doe, Treasury, SGE); T symbol utilized to conceal informant's identity, and report and page number containing informant's information (T-6, page 1, report of SA James Roe, 4-18-54).

66-2542-3-
NOT RECORDED
140 APR 10 1957

ORIGINAL COPY FILED IN

66-04 -

F262
67 APR 16 1957

MR. A. H. BELMONT

April 3, 1957

W. C. Sullivan

pink

**PROPOSED PAMPHLET
WHERE ARE THEY NOW?
(THE FATE OF SOME AMERICAN EXCOMMUNISTS)
INTERNAL SECURITY - C**

The enclosed study was prepared for one purpose only, expressly for disseminating to select communists anonymously by field office Agents. There is nothing about this enclosed memorandum that is traceable to the Bureau. Disseminating it under anonymous conditions would make it impossible to identify this pamphlet with any Bureau operations.

The purpose of this study is twofold: first, to cause suspicion, confusion, and division within the Communist Party; secondly, to possibly soften up some of these communists for an effective interview by Bureau Agents relative to the development of security informants. — *hem*

The preparation of the enclosed memorandum, of course, was previously approved by the Bureau and it was developed in accordance with the original idea. The suggestion was first advanced by field office Agents.

This study shows how unfairly, undemocratically, and brutally the Communist Party, USA, treats its members who have given many of the best years of their lives for it. The specific descriptions given in this enclosed memorandum relate to [REDACTED]

b6
b7C

Enclosure

LLW:hem

(6)

- 1 - Section tickler
- 1 - Mr. Nichols
- 1 - Mr. Donohue
- 1 - Mr. Belmont
- 1 - 66-2542-3

66-2542-3 -
NOT RECORDED
117 APR 3 1957

Memorandum to Mr. A. H. Belmont

Re: PROPOSED PAMPHLET
WHERE ARE THEY NOW?
(THE FATE OF SOME AMERICAN EXCOMMUNISTS)
INTERNAL SECURITY - C

Comments made about these former communists could lead Party members to think that this study was written by a present member of the Party, possibly a follower of

b6
b7C

This study should be put in the form of a short concise pamphlet to facilitate the anonymous use of this study by Bureau Agents.

RECOMMENDATIONS:

1. That the enclosed memorandum be prepared in pamphlet form on unwatermarked paper and with no identifying information to show the source of the pamphlet.

2. That this memorandum be returned to the Central Research Section where arrangements will be made for the preparation and distribution of sufficient pamphlets to all field offices.

1 - Yellow file copy 1 C. D. Brennan

1 - Section tickler

1 - J. D. Donohue

1 - J. S. Johnson

1 - 66-2542-3

2 - Original and copy

April 2, 1957

SAC, New York

Director, FBI (100-3-99)

COMMUNIST PARTY, USA

TOPLEV

INTERNAL SECURITY - C

The Bureau supply of literature being utilized in captioned program has been depleted and additional requests have been received for material of this nature. Previously you received gratuitously from your source at The American Jewish Committee, 386 Fourth Avenue, New York City, copies of the following material which have been used in this program:

The Jews Under Stalin's Successor
Communism: Threat to Voluntary Groups
Under the Soviet Heel
Jews Under Soviet Rule
Aspects of Soviet Antisemitism
What Is Behind the Kremlin's Latest March of Crime?

You should recontact your source at The American Jewish Committee and determine if additional copies of the afore-mentioned literature are now available. If so, you should attempt to obtain 100 copies of each or as many copies under that figure as are available to you and forward them to the Bureau marked for the attention of Central Research Section.

In addition, you are authorized to discreetly purchase 100 copies of the pamphlet "Soviet Crimes and Khrushchev's Confessions," which are for sale at the Freedom House, 20 West 40th Street, New York City, at 100 copies for \$12 and forward them to the Bureau marked for the attention of Central Research Section.

166-254-3
NOT RECORDED
98 APR 3 1957

[redacted] of The American Jewish Committee is the

of the New York office who has previously been cooperative in this

All of the literature being requested herein has previously been

approved for use in conjunction with captioned program and requests for

additional copies have been received from the Detroit office by Detroit

in captioned matter dated 3/26/57.

APR 2 1957
MAILED

ORIGINAL FILED IN

b7D

Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. F. J. Baumgardner

DATE: April 29, 1957

FROM : J. D. Donohue

SUBJECT: SECURITY INFORMANTS PROGRAM

Tolson _____
 Nichols _____
 Boardman _____
 Belmont _____
 Mason _____
 Mohr _____
 Parsons _____
 Rosen _____
 Tamm _____
 Nease _____
 Winterrowd _____
 Tele. Room _____
 Holloman _____
 Gandy _____

As the result of our conferences on security informants in April and May of last year, SAC Letter 56-34 dated June 18, 1956, set forth changes in policy and procedure which, among other things, permits the SAC in certain instances to approve interviews with individuals to determine whether such persons have any informant potential. This program has saved considerable correspondence between the field and the Bureau and has accelerated our informant program. If such individual is cooperative Bureau authority must then be obtained to develop the subject as an informant. This authority in the SAC does not apply, however, to delicate situations or to those individuals employed in the newspaper field, education field and the like.

The following is a tabulation summarizing results of this program for the month of March, the previous month of February and the grand total from the inception of this program which has been in existence for the past nine months.

	<u>MARCH</u>	<u>FEBRUARY</u>	<u>TOTAL</u>
A. Active Communists			
Number contacted	61	151	1,433
B. Other Individuals			
1. Cases opened	970	1,128	11,140
2. Cases closed	1,093	1,150	8,892
3. Number contacted	738	794	7,050
a. Number cooperative but not potential informant material	314	282	2,546
b. Number cooperative and having informant potential	94	80	985
c. Number completely negative	330	432	3,519
C. Results			
Number of sources, PSIs and			
1 informants developed	49	60	606

66-2542-3

JDD:jas (3)

cc - Mr. Baumgardner
Mr. Donohue

RECORDED - 91

66-2542-3-1054

MAY 1 1957

67 MAY 6 1957

F 303

Memorandum for Mr. Baumgardner
RE: SECURITY INFORMANT PROGRAM
66-2542-3

The performance of each office in implementing this program is being followed closely. The program in all offices has now achieved the momentum we feel is necessary to take advantage of the confusion and disillusionment developing in Communist Party ranks. It was not necessary during the past month to transmit letters to any offices regarding their activity under this program.

ACTION:

Next month another memorandum will be prepared showing the progress of the Security Informant Program and it will reflect the figures for the current month, the preceding month and the grand total from the inception of the program.

Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. A. H. BELMONT

DATE: April 9, 1957

FROM : MR. F. J. BAUMGARDNER

1 - Mr. Belmont
 1 - Mr. Tamm (SAC, Quantico)
 1 - Mr. Donohue

SUBJECT: WAR PLANS - VITAL RECORDS TO QUANTICO

Reference is made to the Executives Conference memorandum dated September 14, 1954, concerning the preparation of duplicate records for retention in Quantico for use in the event of an emergency.

Photostats of alphabetical 3x5 active security informant index cards have been made and are maintained in Quantico.

There are attached 31 Photostats of additions which should be placed in the index at Quantico alphabetically and by field division as follows:

Albany
 Albuquerque
 Birmingham
 Boston
 Buffalo
 Chicago
 Chicago
 Chicago
 Chicago
 Detroit
 Denver
 Kansas City
 Los Angeles
 Mobile
 Norfolk
 New Haven
 Newark
 New York
 New York
 New York
 Philadelphia
 Phoenix
 San Diego
 San Diego
 San Francisco
 San Francisco
 San Francisco
 Washington Field
 Washington Field
 Washington Field
 Washington Field

FOR INSTRUCTIONS AS
 TO DISSEMINATION
 SEE FILE 66-17381-17-18-52

166-2542-3-
 NOT RECORDED
 76 APR 15 1957

INITIALS ON ORIGINAL b7D

4-10-57

ORIGINAL COPY FILED IN

66-17381-1894

64 APR 17 1957

Memorandum Mr. Baumgardner to Mr. Belmont
RE: WAR PLANS - VITAL RECORDS TO QUANTICO

The following Photostats now in Quantico should
be destroyed as the informants named are no longer active:

✓ [redacted] - Albuquerque
✓ [redacted] - Baltimore
✓ [redacted] - Baltimore
✓ [redacted] Chicago
✓ [redacted] - Chicago
✓ [redacted] - Detroit
✓ [redacted] - Detroit
✓ [redacted] - Indianapolis
✓ [redacted] - Minneapolis
✓ [redacted] - Newark
✓ [redacted] Newark
✓ [redacted] New York
✓ [redacted] - New York
✓ [redacted] - New York
✓ [redacted] - New York
✓ [redacted] - New Orleans
✓ [redacted] - San Francisco
✓ [redacted] San Francisco
✓ [redacted] Seattle
✓ [redacted] - Seattle
✓ [redacted] - Washington Field
✓ [redacted] - Washington Field

b7D

ACTION:

It is recommended that this memorandum and attachments be sent to Quantico in order that the necessary action may be taken. When Quantico has taken action, this memorandum should be returned to the Security Informant Desk for filing.

JB *JB*

DATE OF MAIL

4-25-57

~~HAS BEEN REMOVED FOR THE CONFIDENTIAL FILE ROOM OF THE DOMESTIC
INTERSECURITY DIVISION.~~

HAS BEEN REMOVED AND PLACED
IN THE SPECIAL FILE ROOM OF
RECORDS BRANCH

SEE FILE 66-2554-7530 FOR AUTHORITY.

SUBJECT

JUNE MAIL

Security Informants - General.

57 MAY 6 1957 ³⁹⁴

REMOVED BY

FILE NUMBER

66-2542-3-1055

PERMANENT SERIAL CHARGEOUT

Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. F. J. Baumgardner

DATE: May 24, 1957

FROM : J. D. Donohue

SUBJECT: SECURITY INFORMANT PROGRAM

Tolson _____
 Nichols _____
 Boardman _____
 Belmont _____
 Mason _____
 Mohr _____
 Parsons _____
 Rosen _____
 Tamm _____
 Nease _____
 Winterrowd _____
 Tele. Room _____
 Holloman _____
 Gandy _____

As the result of our conferences on security informants in April and May of last year, SAC Letter 56-34 dated June 18, 1956, set forth changes in policy and procedures which, among other things, permits the SAC in certain instances to approve interviews with individuals to determine whether such persons have any informant potential. This program has saved considerable correspondence between the field and the Bureau and has accelerated our informant program. If such individual is cooperative Bureau authority must then be obtained to develop the subject as an informant. This authority in the SAC does not apply, however, to delicate situations or to those individuals employed in the newspaper field, education field and the like.

The following is a tabulation summarizing results of this program for the month of April, the previous month of March and the grand total from the inception of this program which has been in existence for the past ten months.

	APRIL	MARCH	TOTAL
A. Active Communists			
Number contacted	179	61	1600
B. Other Individuals			
1. Cases opened	807	970	11,882
2. Cases closed	889	1,093	9,616
3. Number contacted	695	738	7,619
a. Number cooperative but not potential informant material	295	314	2,801
b. Number cooperative and having informant potential	110	94	1,098
c. Number completely negative	290	330	3,720
C. Results			
Number of sources, PSIs and informants developed	43	49	652

66-2542-3

JDD:jas (3)

1 - Mr. Baumgardner
Mr. Donohue

53 MAY 31 1957

RECORDED - 15

66-2542-3 - 1056
 49
 24 MAY 28 1957
 652

Memorandum for Mr. Baumgardner
RE: SECURITY INFORMANT PROGRAM
66-2542-3

The performance of each office in implementing this program is being followed closely. The program in all offices has now achieved the momentum we feel is necessary to take advantage of the confusion and disillusionment developing in Communist Party ranks. It was not necessary during the past month to transmit letters to any offices regarding their activity under this program.

ACTION:

Next month another memorandum will be prepared showing the progress of the Security Informant Program and it will reflect the figures for the current month, the preceding month and the grand total from the inception of the program.

✓ 62-29777

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: DIRECTOR, FBI (97-1028)

Date: 5/29/57

FROM: SAC, SEATTLE (65-852)

SUBJECT: FRONTIER BOOK STORE CORPORATION
INTERNAL SECURITY - C

Rebulet dated 5/15/57

~~CONF. INFO.~~

Security Informants

The Department has inquired as to the availability of the following informants in connection with the possible designation of the captioned organization pursuant to Executive Order 10450:

- (1) Report of SA ANDREW J. ZIMMERMAN dated 3/26/43 at Seattle.

T-1:

[Redacted]

- (2) Report of SA FREDERICK H. SCHMIDT dated 3/31/43 at Seattle.

b7D

[Redacted]

ORIGINAL COPY FILED IN

ENCLOSURE

INDEXED - 80

66-2542-3-1057X
66-2542-1

NOT RECORDED
141 JUN 14 1957

26-Bureau (AM - REG.)
25-Seattle

(see Page 1-A for file designation)

REM:EP
(51)

JUL 16 1957

JUN 25 1957

INITIALS ON ORIGINAL

732

JUN 16 1957

SE 65-852

1 copy each to following files:

BUFILES

100-7061
100-347172
66-2542-3-50
66-18479
66-2542

✓
NF. RPT.

100-21315
100-377398
100-113030
100-373069
100-374856
100-356793
100-351835
100-376199

100-360375
100-396987
100-350779
100-376199
100-375387
100-373136
100-378637
100-374856

97-1028 (3 cc)

SE FILES

66-1162

80-49

80-53

80-77

80-108

66-1183

100-19021

100-20270

65-852

b7D

SE 65-852

- (3) Report of SA FREDERICK H. SCHMIDT dated 11/9/43 at Seattle.

--	--

b7D

- (4) Report of SA WILLIAM W. PRICE, JR., dated 4/8/44, Seattle.

--

- (5) Report of SA ARTHUR L. ROBBINS dated 12/4/44 at Seattle.

--

- (6) Report of SA ROBERT V. HARMAN, JR., dated 5/7/46 at Seattle.

T-1:

--

T-2:

- (7) Report of SA ROBERT V. HARMAN, JR., dated 9/6/46, Seattle.

b7D

T-1:

--

- (8) Report of SA JOHN R. BRECKENRIDGE dated 8/13/47 at Seattle.

T-1:

--

SE 65-852

(9) Report of SA JOHN R. BRECKENRIDGE dated 1/31/48, Seattle.

T-2:

T-5:

T-6:

T-7:

T-8:

b7D

(10) Report of SA JOHN R. BRECKENRIDGE dated 3/3/49 at Seattle.

T-1:

T-2:

T-3:

T-4:

b7D

(11) Report of SA FREDERICK W. BUOL dated 9/16/49 at Seattle.

T-1:

T-2:

T-3:

T-6:

T-8:

b7D

SE 65-852

(12) Report of SA STEVE S. CARTER dated 3/3/50 at Seattle.

T-1:

T-4:

T-6:

T-7:



b7D

(13) Report of SA JOHN R. BRECKENRIDGE dated 10/17/50, Seattle.

T-1:

T-2:

T-3:

T-6:



b7D

(14) Report of SA STEVE S. CARTER dated 5/4/51 at Seattle.

T-1:

T-2:

T-3:

T-6:

T-8:

T-9:

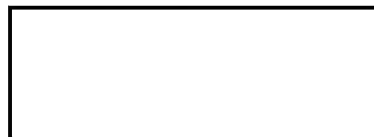


b7D

(15) Report of SA STEVE S. CARTER dated 11/7/51 at Seattle.

T-1:

T-2:



b7D

SE 65-852

T-3:

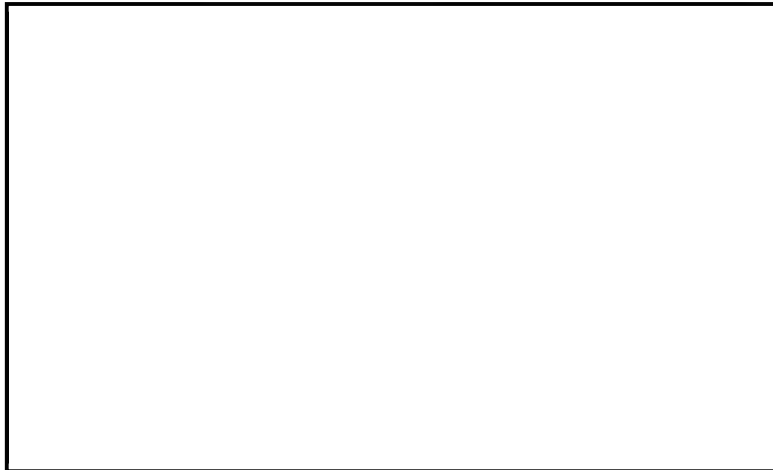
T-4:

T-7:

T-8:

T-9:

T-10:



b7D

(16) Report of SA STEVE S. CARTER dated 5/29/52 at Seattle.

T-1:

T-3:

T-4:

T-5:



b7D

(17) Report of SA ROBERT E. MASON dated 1/7/53 at Seattle.

T-1:

T-3:

T-4:

T-13:



b7D

(18) Report of SA ROBERT E. MASON dated 9/30/53 at Seattle.

T-1:

T-3:

T-13:



b7D

SE 65-852

(19) Report of SA ROBERT E. MASON dated 6/11/54 at Seattle.

T-8:

[Redacted]

b7D

(20) Report of SA ROBERT E. MASON dated 2/1/55 at Seattle.

T-2:

T-3:

T-11:

T-12:

[Redacted]

(21) Report of SA ROBERT E. MASON dated 9/30/55 at Seattle.

T-1:

T-6:

T-7:

T-8:

T-12:

[Redacted]

b7D

(22) Report of SA ROBERT E. MASON dated 4/16/56 at Seattle.

T-1:

T-2:

T-3:

T-5:

T-7:

T-8:

T-11:

T-12:

[Redacted]

b7D

DATE OF MAIL 5-28-57

~~HAS BEEN REMOVED FOR THE CONFIDENTIAL FILE ROOM OF THE DOMESTIC
INTELLIGENCE DIVISION.~~

HAS BEEN REMOVED AND PLACED
IN THE SPECIAL FILE ROOM OF
RECORDS BRANCH

SEE FILE 66-2554-7530 FOR AUTHORITY.

SUBJECT JUNE MAIL *Security Informants - General*

REMOVED BY 57 JUN 10 1957³⁹⁴

FILE NUMBER 66-2542-3-1057

PERMANENT SERIAL CHARGEOUT

Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. Tolson

DATE: June 5, 1957

FROM : The Executives Conference

SUBJECT: PAYMENT JUSTIFICATION LETTERS
CONCERNING CONFIDENTIAL INFORMANTS

Tolson _____
 Nichols _____
 Boardman _____
 Belmont _____
 Mohr _____
 Parsons _____
 Rosen _____
 Tamm _____
 Trotter _____
 Nease _____
 Tele. Room _____
 Holloman _____
 Gandy _____

Security Informants - Belmont

On June 4, 1957, the Executives Conference, consisting of Messrs. Tolson, Nichols, Holloman, Tamm, Rosen, Belmont, D. E. Moore, Nease, Parsons, Trotter and Mohr, considered the question of whether payments to confidential informants in the field and in foreign offices should be justified every three months or every six months.

Currently there are 900 confidential informants in the field and a considerable number in foreign offices being paid on an extended basis. The payments are justified by the submission of payment letters averaging four pages every three months. Mr. Belmont advised the Conference that such correspondence could be reduced by an estimated 1,800 to 2,000 letters per year if these justifications were extended from three to six months.

Executives Conference Recommendation:

The Executives Conference unanimously voted against justifying payments to these informants every six months instead of every three months on the basis that by so doing necessary controls would be relaxed. Therefore, payments being made to confidential informants in the field and in foreign offices on an extended basis will continue to be justified by the submission of payment letters every three months.

RECORDED-38
INDEXED - 38

16 JUN 11 1957

cc: Mr. Tolson
 Mr. Tamm
 Mr. Boardman
 Mr. Belmont
 Mr. Nease
 Mr. Baumgardner
 Mr. Cleveland

WVC:mpp (9)

F709
 71 JUN 13 1957

UNRECORDED COPY FILED IN 66-1058

Confidential Sources

The House Committee on Un-American Activities has subpoenaed John Cogley to ask him to name the sources of information for his book on blacklisting. Mr. Cogley's book, published a year or so ago under the auspices of the Fund for the Republic, dealt with the radio, television and movie industries and gave great displeasure to the chairman of the Committee, Rep. Francis Walter. Haled before the Committee at that time and asked to name his confidential sources, Mr. Cogley demurred politely and was upheld by most to the Committee members present. Representative Doyle declared: "I wish to say that I do not think he ought to be required to reveal his confidential sources." And Representative Member Willis Francis and others expressed disapproval.

A newspaper's sources are not protected under Federal law. The Committee is going to find that he discloses them and to cite him for contempt if he refuses to do so. But there is an old and deeply ingrained tradition in American journalism which requires a newspaper, as a matter of honor, to respect the confidence of those who talk to him confidentially. Mr. Cogley has written to Representative Walter saying that he will answer any questions which the Committee may want to ask about his own life, actions or affiliations but that he will not name his sources. His position does him credit and is in accord with the best standards of his calling.

In writing about blacklisting in radio, television and the movies, Mr. Cogley was engaged in a straightforward piece of journalism. Naturally, he had to get much of his information by interviewing individuals. Naturally, too, many of those whom he interviewed talked to him off the record because they were fearful of being quoted or otherwise identified. In part, no doubt, they were fearful because of the demonstrated vindictiveness of the Un-American Activities Committee. The calling of Mr. Cogley in the first place was an instance of this vindictiveness. And the current subpoena is an extension of it.

This newspaper said at the time of Mr. Cogley's first hearing and continues to believe that "the Un-American Activities Committee has no business trying to make a writer reveal names which he has undertaken to keep in confidence. Freedom of the press would be seriously abridged if committees of Congress ignored the obligation of reporters to maintain the confidentiality of sources of information."

The date for Mr. Cogley's new appearance before the Committee has been twice postponed—perhaps in deference to Mr. Doyle and other more responsible members. We hope that Mr. Cogley will stand by his principles—and that the Committee will have enough Americanism to respect them.

Tolson _____
Nichols _____
Boardman _____
Belmont _____
Mohr _____
Parsons _____
Rosen _____
Tamm _____
Trotter _____
Nease _____
Tele. Room _____
Holloman _____
Gandy _____

Bartholomew

yet they have taken about confidential sources.

66-3542-3 ✓
NOT RECORDED
Wash. Post and Herald
44 JUN 17 1957
Wash. News _____
Wash. Star _____
N. Y. Herald Tribune _____
N. Y. Journal-American _____
N. Y. Mirror _____
N. Y. Daily News _____
N. Y. Times _____
Daily Worker _____
The Worker _____
New Leader _____

10 JUN 1957
Date JUN 4 1957

ORIGINAL COPY FILED IN 62-10343

66 JUN 10 1957

34

Deciding after.

#677-57
Date

June 6, 1957

To:

Director, FBI

From: (Suggester's name)

SA ROBERT L. CHAPMAN GS-11

Division of Assignment

San Juan

SUGGESTION

It is suggested that informants, in reporting on activities of a CP meeting or front organization, which information is of potential evidentiary value, make a detailed report of the meeting without stating who was present except possibly those who spoke or conducted the activities and then only by position in the party. After making this report, informant could then make a separate report on each individual and simply state that so-and-so was present at the CP meeting held on such a date and place and give the individual's rank in the organization.

Current practice or rule (include manual citation as well as facts)

Part I, page 18a of the Agents' Handbook states informant should submit reports but method not reflected.

Advantages of suggestion and annual savings (include basis for estimate)

If informant's report is required for any subsequent court proceeding only the report on the individual and possibly the general report of the meeting would be needed, preventing disclosure of the names of persons present. This method could prevent the disclosing of informants, other than the one making the report, that are mentioned therein. The reporting informant could include information in the individual's report that did not concern all persons present and it would not become a part of his over-all report.

Disadvantages of suggestion

It would mean more work for the informant and additional volume of reports to be considered for filing.

cc-designated for

empl's pers. file

(The use by the United States of my suggestion shall not form the basis of a further claim of any nature by me, my heirs, or assigns upon the United States)

☒ Mr.

☐ Mrs.

☐ Miss

Robert L. Chapman
Signature and Title of Suggester

Recommendations and comments of Division Head in view of the recent Supreme Court decision concerning FBI reports, it appears that SA CHAPMAN's suggestion has some merit. It is suggested the Bureau furnish a letter to him for his interest in the suggestion program.

Carroll Doyle
Special Agent in Charge

Signature and Title

(Do not write in this space - for Bureau use only)

RECORDED - 786

- 257

3-1059

ack 6/13/57 - kch
Repts to Dir 5 for Views 6/12/57.

Memorandum to Mr. Boardman
6/14/57 - R.M. ham

16 JUN 10 1957

W. W. [Signature]
F. E. [Signature]

Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. L. V. Boardman

DATE: June 5, 1957

FROM : Mr. A. H. Belmont

SUBJECT: CALIFORNIA EMERGENCY DEFENSE COMMITTEE
INTERNAL SECURITY - C
INTERNAL SECURITY ACT OF 1950*Security info - Gen*

By SAC Letter January 29, 1957, the field was instructed that whenever a current or previously undisclosed Bureau informant testified for the first time, the informant was to be interviewed by the SAC and Agent who had handled him. The informant was to be advised that he would no longer be operated by the Bureau; that since he had become a public figure he would probably be contacted by representatives of the press, radio and television, and he would probably be sought as a witness by congressional committees, by Immigration and Naturalization Service (INS) and by state authorities. The informant was to be warned that he must continue to be factual and truthful and he must not build up or embellish his statements since, if he does so he will eventually windup in serious trouble.

By letter May 21, 1957, Los Angeles advised that six previously undisclosed informants, who had testified at the California Emergency Defense Committee hearing before the Subversive Activities Control Board (SACB), had been interviewed in accordance with the above instructions. SAC Malone pointed out that he felt the interviews were effective and definitely aided the Bureau's efforts to prevent the informants from becoming involved in situations which might prove embarrassing to them or to the Bureau. SAC Malone felt that the program should definitely be continued and he suggested that it might be extended by having the interview conducted one or two days prior to the informant's actual appearance as a witness rather than waiting until immediately after the informant testifies.

100-383195

Enclosure *sent 6-7-57*

cc Boardman

Belmont

Baumgardner

Reddy

KBR:pat

(5)

NOT RECORDED
170 JUN 17 1957

14 JUN 14 1957

60 JUN 20 1957

Tolson
Nichols
Boardman
Belmont
Mason
Mohr
Parsons
Rosen
Tamm
Nease
Winterrowd
Tele. Room
Holloman
Gandy

ORIGINAL COPY FILED IN

Memorandum for Mr. Boardman
RE: CALIFORNIA EMERGENCY DEFENSE COMMITTEE
100-383195

OBSERVATIONS:

It is felt that the program should be continued as it now exists. If the interview is conducted before the informant appears as a witness and this becomes known to the defense, the Bureau could be charged with intimidating or coaching the witness. The real purpose of this program is to prevent embarrassing situations from arising after the informant testifies for the first time.

RECOMMENDATION:

That the attached letter be transmitted to Los Angeles so advising.

CBR

V.

[Handwritten signature]

[Handwritten signature]

[Handwritten mark]

6/4/57

SAC LETTER NO. 57-33

General
(F) SECURITY INFORMANTS - SECTION V, THE FIRST INTERVIEW - SECTION VI, DEVELOPMENT - SECTION VII, HANDLING - CENTRAL RESEARCH MATTER --
The captioned monographs, which are being sent under separate cover, have been prepared for the use of all Special Agents and should not be disseminated outside the Bureau. Section V includes discussions of such basic factors of the first interview as preparation, difficulties, purpose, scope, objectives, and qualifications of the interviewing Agents. Section VI discusses the problems involved in developing a security informant. Section VII treats the questions concerned with the handling of security informants.

The material for these studies was furnished exclusively by field office Agents. It is the quintessence of their experiences in this difficult work. Thus, these studies should be of value to both experienced and new Agents.

These monographs should be added to the field office library and afforded the usual security precautions.

ALL INFORMATION CONTAINED

HEREIN IS UNCLASSIFIED

DATE 8/31/83 BY SP 8 BTJ/dd

66-2542-3-

NOT RECORDED

140 JUN 14 1957

OK
67 JUN 17 1957

Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. L. V. Boardman

DATE: June 14, 1957

FROM : Mr. A. H. Belmont

SUBJECT: SUGGESTION NUMBER 677-57
SECURITY INFORMANTS - REPORTS

Tolson ☒
 Nichols ☒
 Boardman ☒
 Belmont ☒
 Mohr ☒
 Parsons ☒
 Rosen ☒
 Tamm ☒
 Trotter ☒
 Nease ☒
 Tele. Room ☒
 Holloman ☒
 Gandy ☒

Special Agent Robert L. Chapman, San Juan Office, suggests that security informants, when reporting on a Communist Party (CP) or front function, submit a detailed report of the function, setting forth only by position the speakers and leaders at the function, thereafter submitting separate reports on each individual involved. Special Agent Chapman points out that if defense attorneys call for the informants' reports at any subsequent court proceeding, only the general report covering the function plus the report naming the one individual being tried would be submitted, thus preventing disclosure of any other informants or the naming of the other individuals involved.

OBSERVATIONS:

Subject of security informants' reports has been under extensive study since the United States Supreme Court decision of 6-3-57 concerning Clinton Edward Jencks. One of the possibilities considered was the general idea embodied in Special Agent Chapman's suggestion. It was noted that the suggested method would (1) require a great volume of informant reports, (2) result in inferior reports, and (3) place an intolerable burden on the informant in view of the clandestine conditions under which the informant must operate. Since defense attorneys could and likely would demand all of an informant's reports pertaining to a function and could accuse the Bureau of trickery or deceit in the preparation of such reports, this idea was refused after careful study. Appropriate instructions amending the present method of informant reporting are now in the process of being sent to the field.

RECOMMENDATIONS:

RECORDED - 78

INDEXED - 78

It is recommended that this suggestion not be adopted for the foregoing reasons and that this matter be referred to the Training and Inspection Division for further action. Training and Inspection Division agrees that the suggestion should not be adopted.

- 1 - Mr. Boardman
 1 - Mr. Tamm
 1 - Mr. Belmont
 1 - Mr. Miles
- No further action recommended on this suggestion. Some changes have already been made. Experience under the new system will be our best guide to further changes.

RJM:bam

(5)

62 JUN 20 1957

14 JUN 25 1957

2 Tamm

Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. F. J. Baumgardner

DATE: June 21, 1957

FROM : Mr. J. D. Donohue

SUBJECT: SECURITY INFORMANTS PROGRAM - general

Tolson _____
 Nichols _____
 Boardman _____
 Belmont _____
 Mohr _____
 Parsons _____
 Rosen _____
 Tamm _____
 Trotter _____
 Nease _____
 Tele. Room _____
 Holloman _____
 Gandy _____

As the result of our conferences on security informants in April and May of last year, SAC Letter 56-34 dated June 18, 1956, set forth changes in policy and procedures which, among other things, permits the SAC in certain instances to approve interviews with individuals to determine whether such persons have any informant potential. This program has saved considerable correspondence between the field and the Bureau and has accelerated our informant program. If such individual is cooperative Bureau authority must then be obtained to develop the subject as an informant. This authority, in the SAC does not apply, however, to delicate situations or to those individuals employed in the newspaper field, education field and the like.

The following is a tabulation summarizing results of this program for the month of May, the previous month of April and the grand total from the inception of this program which has been in existence for the past eleven months.

	<u>MAY</u>	<u>APRIL</u>	<u>TOTAL</u>
A. Active Communists			
Number contacted	164	179	1,763
B. Other Individuals			
1. Cases opened	844	807	12,727
2. Cases closed	858	889	10,455
3. Number contacted	657	695	8,263
a. Number cooperative but not potential informant material	262	295	3,066
b. Number cooperative and having informant potential	77	110	1,173
c. Number completely negative	318	290	4,024
C. Results			
Number of sources, PSIs and informants developed		43	683

66-2542-3

JDD:jas (3)

1 - Mr. Baumgardner
Mr. Donohue

66 JUL 1 1957

RECORDED-428

EX-131

66-2542-3-1061

17 JUL 26 1957

Memorandum for Mr. Baumgardner
RE: SECURITY INFORMANT PROGRAM
66-2542-3

The performance of each office in implementing this program is being followed closely. The program in all offices has now achieved the momentum we feel is necessary to take advantage of the confusion and disillusionment developing in Communist Party ranks. It was necessary during the past month to transmit letters to Norfolk and Louisville regarding their activity under this program.

ACTION:

Next month another memorandum will be prepared showing the progress of the Security Informant Program and it will reflect the figures for the current month, the preceding month and the grand total from the inception of the program.

7-93/12
JF

Office Memorandum • UNITED STATES GOVERNMENT

TO : THE DIRECTOR

DATE: June 25, 1957

FROM : MR. L. V. BOARDMAN

JUNE

SUBJECT: Security
CONFIDENTIAL INFORMANTS AND
SIMILAR TYPES OF COVERAGE

Tolson _____
 Nichols _____
 Boardman _____
 Belmont _____
 Mohr _____
 Parsons _____
 Rosen _____
 Tamm _____
 Trotter _____
 Nease _____
 Tele. Room _____
 Holloman _____
 Gandy _____

SYNOPSIS:

This is a monthly memorandum setting forth the total number of the Bureau's confidential informants and trash and mail covers as set forth in the attached pages.

OBSERVATIONS:

Technical surveillances are only utilized when necessary and are discontinued when they are no longer productive. Their number varies and as of this date we are operating 82 technical surveillances. All are being used on security investigations. Twenty-three microphone surveillances are presently in use and all are concerned with security investigations.

Twenty security informants were added and 23 deleted which makes the total of 953 security informants. Potential security informants have decreased from 483 to 461.

During May, 1957, 42 new criminal informants were added, while 43 former informants were deleted. This net decrease of one informant lowered the total number of criminal informants to 1747. Also during May, 1957, a net decrease of 2 potential criminal informants reflected a new total in that category of 5617.

There are 78 trash covers. The field lists the total of 137 mail covers. Of this number 27 are maintained in criminal fugitive cases and 7 in criminal cases other than fugitive. There are 103 mail covers in security cases.

ACTION:

ENCLOSURE This is for your information.

Enclosure

- 1 - Mr. L. V. Boardman
- 1 - Mr. A. Rosen
- 1 - Mr. A. H. Belmont
- 1 - Mr. F. J. Baumgardner
- 1 - Mr. C. L. Green
- 1 - Mr. A. B. Eddy
- 1 - Mr. J. D. Donohue

JDD:jas
(8)

52 JUL 16 1957

RECORDED

66-2542-3-1062
 JUL 5 1957
 Be certain
 keep all of these
 down to the
 minimum.

FIELD OFFICES	TS	MS	ISMC	FMC	OMC	TC	SI	PSI	CI	PCI
Albany	0	0	2	0	0	4	17	6	30	55
Albuquerque	0	0	0	0	0	0	6	4	30	41
Anchorage	0	0	0	0	0	0	2	2	9	46
Atlanta	0	0	0	0	0	0	10	1	44	89
Baltimore	0	0	4	0	0	7	25	18	48	161
Birmingham	0	0	0	0	0	0	9	6	34	62
Boston	0	1	1	0	0	0	17	2	51	123
Buffalo	1	4	1	0	0	0	15	4	28	71
Butte	0	0	0	0	0	0	11	5	29	93
Charlotte	0	0	0	2	0	0	33	3	38	163
Chicago	4	0	3	1	1	2	76	25	73	364
Cincinnati	0	0	0	0	0	0	16	9	32	76
Cleveland	1	1	1	0	0	0	26	8	36	59
Dallas	0	0	0	0	0	0	8	2	30	65
Denver	1	0	0	0	0	3	7	4	36	72
Detroit	2	0	1	0	0	0	20	7	63	257
El Paso	0	0	0	0	0	0	13	12	16	46
Honolulu	0	0	0	0	0	0	5	1	4	23
Houston	0	0	0	0	0	0	2	4	16	62
Indianapolis	0	0	0	0	0	0	21	9	41	149
Kansas City	0	0	0	0	0	0	3	1	40	180
Knoxville	0	0	0	1	0	0	33	4	39	68
Little Rock	0	0	0	0	0	0	2	0	35	42
Los Angeles	3	1	5	0	0	2	111	33	53	150
Memphis	0	0	0	0	2	0	1	0	52	110
Miami	0	0	0	0	2	0	8	1	20	100
							15	6	66	148

Legend

TS - Technical Surveillances
MS - Microphone Surveillances
ISMC - Internal Security Mail Covers
FMC - Fugitive Mail Covers
OMC - Other Mail Covers

TC - Trash Covers
SI - Security Informants
PSI - Potential Security Informants
CI - Criminal Informants
PCI - Potential Criminal Informants

ENCLOSURE 66-2542-3-1062

FIELD OFFICES	TS	MS	ISM	FMC	OMC	TC	SI	PSI	CI	PCI
Milwaukee	1	1	1	0	0	0	7	15	28	99
Minneapolis	0	0	0	0	0	0	21	20	45	99
Mobile	0	0	0	1	0	0	6	5	34	89
Newark	5	2	7	1	0	3	32	19	30	216
New Haven	0	0	0	0	0	2	17	17	18	45
New Orleans	0	0	0	0	0	0	6	1	47	93
New York	40	5	53	3	2	14	61	47	66	561
Norfolk	0	0	0	0	0	0	2	2	18	32
Oklahoma City	0	0	0	0	0	0	11	0	23	65
Omaha	0	0	0	0	0	0	1	3	18	80
Philadelphia	1	1	3	0	0	21	55	8	44	134
Phoenix	0	0	1	1	0	0	14	17	11	70
Pittsburgh	1	1	2	1	0	0	13	6	43	73
Portland	0	0	0	1	0	0	13	10	34	59
Richmond	0	0	0	0	0	0	4	1	28	36
St. Louis	0	0	0	0	0	0	21	8	40	101
Salt Lake City	0	0	0	0	0	0	11	9	36	72
San Antonio	0	0	0	0	0	0	23	16	15	78
San Diego	0	0	2	0	0	0	25	6	24	52
San Francisco	5	3	1	1	0	3	85	33	39	221
San Juan	0	0	0	0	0	0	13	14	13	67
Savannah	0	0	0	0	0	0	3	5	18	112
Seattle	1	1	2	2	0	1	25	15	38	122
Springfield	0	0	0	0	0	0	5	2	27	63
Washington Field	16	1	13	10	0	16	27	5	17	103
Total	82	23	103	27	7	78	953	461	1747	5617

FEDERAL BUREAU OF INVESTIGATION

Room 5744 June 18, 1957

TO:

✓ Director	Mr. Tolson
Mr. Nichols	Mr. Nichols
Mr. Boardman	Mr. Boardman
Mr. Belmont	Mr. Belmont
Mr. Mohr	Mr. Mohr
Mr. Rosen	Mr. Parsons
Mr. Tamm	Mr. Rosen
Mr. Trotter	Mr. Tamm
Mr. Parsons	Mr. Trotter
Mr. Nease	Mr. Nease
Mr. Holloman	Tele. Room
Miss Gandy	Mr. Holloman
Personnel Files Section	Miss Gandy
Records Section	
Mrs. Skillman	
Mrs. Brown	

See Me For appropriate action

Send File Note and Return

I would like to suggest that the

proposed SAC Letter concerning reports of

security informants be shown to Assistant

Attorneys General ^(General) Tompkins and White.

Clyde Tolson

3³⁵ P.M. Tompkins gone
for day - will be available
AM 6-19-57

62 JUL 9 1957

RECORDED
EX-117

66-2542-3-1063
7-2
3 JUN 28 1957

INT. SEC.

Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. Boardman *HB*

DATE: June 14, 1957

FROM : Mr. Belmont *ABM 6-28-57*

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED

SUBJECT: CLINTON EDWARD JENCKS CASE
LMRA, 1947

DATE 5/4/94 BY SP5 u/c
314345

SECURITY INFORMANTS - REPORTS

General

There is attached a proposed letter to all SACs in accordance with the recommendations set out in the attached memorandum dated June 7, 1957, on the preparation and handling of security informant reports. The SAC letter provides that henceforth security informants must prepare two types of reports; an evidentiary report and a separate report containing intelligence information.

The evidentiary report must be restricted to factual data concerning which the informant is in a position to testify from his own personal knowledge and must not contain any gossip, hearsay, or lead information. Evidentiary reports will be filed in a separate section or subfile of the informant's file and will be available for production in court if necessary to back up the testimony of the informant. The field is also being instructed to see to it that informants, where feasible, submit separate reports on unrelated meetings or activities in which they participate. The second type report known as the intelligence report will contain only hearsay, lead information, personal beliefs and opinions of informants and other data not believed of evidentiary character. This report will constitute intelligence data and under ordinary circumstances should not be required to be produced in court. Intelligence reports are to be handled and filed in the same manner as evidentiary reports. The field is also being reminded that during each contact with informant to go over with the informant information furnished by him since the previous contact to be certain we have received all information obtained by him. Further, if informant supplies additional information during this contact, the information should be set out in a written or oral report either factual or hearsay as the case may be.

Enclosures

- 1 - Training and Inspection Division
Mr. Boardman
Mr. Belmont
Mr. Donohue

JDD:jas *ju*

(5)

59 JUL 9 1957 *732*

RECORDED - 9

EX-117

3 JUN 23 1957

Tolson
Nichols
Boardman
Belmont
Mohr
Parsons
Rosen
Tamm
Trotter
Nease
Tele. Room
Holloman
Gandy

Wood

Bauman
Pagoff

auto
62-1040298-422
66-2435-1

UNRECORDED COPY FILED IN

5-JUN

RECEIVED - TAMM

JUN 27 8 21 AM '57

11:45 AM, 6/18/57

In the last paragraph, it is stated that "Specific instructions have been issued on the use of the interview report form....." These instructions have been prepared and are being sent to Mr. Tolson's office now and will be through as soon as Mr. Tolson reviews them.

F. C. Holloman

RECEIVED - BOARDMAN

JUN 17 5 34 PM '57

JUN 18 9 38 AM '57

RECEIVED - TOLSON

F. B. I.

U.S. DEPT. OF JUSTICE

JUN 28 3 27 PM '57

F. B. I.

U.S. DEPT. OF JUSTICE

REC'D BELMONT
FBI - JUSTICE

JUN 17 5 33 PM '57

RECEIVED - BOARDMAN

JUN 18 2 57 PM '57

RECEIVED - BOARDMAN

JUN 14 6 18 PM '57

RECEIVED - NICHOLS

JUN 17 7 15 PM '57

JUN 14 4 5 PM '57

REC'D BELMONT
FBI - JUSTICE

RECEIVED - DIRECTOR
F. B. I.

JUN 18 11 31 AM '57

INTERNAL SECURITY SECT.

F. B. I.

REC'D BELMONT
FBI - JUSTICE

JUN 26 4 57 PM '57

RECEIVED - TOLSON

F. B. I.

U.S. DEPT. OF JUSTICE

RECEIVED - NICHOLS

F. B. I.

U.S. DEPT. OF JUSTICE

RECEIVED - TOLSON

F. B. I.

U.S. DEPT. OF JUSTICE

RECEIVED - NICHOLS

F. B. I.

U.S. DEPT. OF JUSTICE

RECEIVED - TOLSON

F. B. I.

U.S. DEPT. OF JUSTICE

RECEIVED - NICHOLS

F. B. I.

U.S. DEPT. OF JUSTICE

RECEIVED - TOLSON

F. B. I.

U.S. DEPT. OF JUSTICE

RECEIVED - NICHOLS

F. B. I.

U.S. DEPT. OF JUSTICE

RECEIVED - TOLSON

F. B. I.

U.S. DEPT. OF JUSTICE

Memorandum to Mr. Boardman
RE: CLINTON EDWARD JENCKS CASE
LMRA, 1947
SECURITY INFORMANTS - REPORTS

The field is also being advised that these instructions apply also to reports submitted by potential security informants, panel sources, security confidential sources and security sources of information.

ACTION:

In line with the above, it is recommended that the attached letter to all SACs be approved and transmitted to the Training and Inspection Division for appropriate action. Necessary changes in the Manual of Instructions are being prepared. The preparation of this SAC Letter has been coordinated with the Bureau Bulletin on investigative report writing which has been prepared for transmission to the field.

[Handwritten signatures and initials]
JW
JES
WHD
JB
V.
2 lw
7-5

Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. F. J. Baumgardner

DATE: July 25, 1957

FROM : Mr. J. D. Donohue

SUBJECT: SECURITY INFORMANTS PROGRAM

Tolson _____
 Nichols _____
 Boardman _____
 Belmont _____
 Mohr _____
 Parsons _____
 Rosen _____
 Tamm _____
 Trotter _____
 Nease _____
 Tele. Room _____
 Holloman _____
 Gandy _____

As the result of our conferences on security informants in April and May of last year, SAC Letter 56-34 dated June 18, 1956, set forth changes in policy and procedures which, among other things, permits the SAC in certain instances to approve interviews with individuals to determine whether such persons have any informant potential. This program has saved considerable correspondence between the field and the Bureau and has accelerated our informant program. If such individual is cooperative Bureau authority must then be obtained to develop the subject as an informant. This authority in the SAC does not apply, however, to delicate situations or to those individuals employed in the newspaper field, education field and the like.

The following is a tabulation summarizing the results of this program for the month of June, the previous month of May and the grand total from the inception of this program which has been in existence for the past year.

	<u>JUNE</u>	<u>MAY</u>	<u>TOTAL</u>
A. Active Communists			
Number contacted	212	164	1,915
B. Other Individuals			
1. Cases opened	881	844	13,608
2. Cases closed	796	858	11,251
3. Number contacted	589	657	8,852
a. Number cooperative but not potential informant material	227	262	3,291
b. Number cooperative and having informant potential	72	77	1,244
c. Number completely negative	290	318	4,316
C. Results			
Number of sources, PSIs and informants developed	37	38	728

66-2542-3

JDD:jas (3) jmr
 1 - Mr. Baumgardner
 Mr. Donohue

RECORDED - 64

EX-105

7 JUL 26 1957

71 JUL 31 1957

Memorandum for Mr. Baumgardner
RE: SECURITY INFORMANT PROGRAM
66-2542-3

The performance of each office in implementing this program is being followed closely. The program in all offices has now achieved the momentum we feel is necessary to take advantage of the confusion and disillusionment developing in Communist Party ranks. It was necessary during the past month to transmit letters to Dallas and Denver regarding their activity under this program.

ACTION:

Next month another memorandum will be prepared showing the progress of the Security Informant Program and it will reflect the figures for the current month, the preceding month and the grand total from the inception of the program.

JS

Section K - Part.

7/2/57

SAC LETTER NO. 57-39

Security Informants - General

(K) - ~~VOUCHERS, CONFIDENTIAL - SECURITY INFORMANTS - CRIMINAL INFORMANTS~~ -- Reference is made to SAC Letter Number 57-14, Section J. Effective immediately, instructions regarding the submission of informant receipts to the Bureau are revised as follows: In the future, receipts are not to be placed in envelopes attached to blue slips, but are to be stapled directly to the blue slips, leaving a margin of at least one inch to one and one-half inches at the top to avoid contact with the Acco fastener punch. The staples should be placed in such a manner that the dates or other data appearing on the receipts will not be mutilated, and all information on the receipts should be easily read without detaching them from the blue slips.

The above revision does not rescind the other provisions of SAC Letter Number 57-14, Section J.

It has been noted that there is an increasing trend on the part of the field to make payments covering periods which do not conform to the periods for which payments were authorized. For example, where payments are authorized on a monthly basis, numerous payments are being made on a weekly basis, sometimes causing the periods to overlap into another month.

It can be readily seen that if an informant was authorized payments of [] each month of the year, and payments of [] per week were made, an overpayment of [] would result by the end of the year. In addition, where a period is shown reflecting portions of two or more months, as determined by the effective date of the authorization, the Bureau cannot determine the amount applicable to each month under the authorization. If it is desired to make weekly payments, Bureau authority should be requested accordingly. If, after requesting and being granted Bureau authority to make payments on a monthly basis, several payments are made within a single authorized month, the Bureau must insist that the periods for such payments be kept entirely within the month with no overlap into the preceding or succeeding months.

In addition, it has been necessary to suspend numerous blue slip items because the information reflected on the blue slip (that is, amount, date, period, and purpose of payment) did not agree with information reflected on the receipt and other supporting documents. It is requested that all agent personnel be reminded that the information reflected on the blue slip must be in complete agreement with the information reflected on its supporting documents before the item may be processed for payment.

7/2/57

SAC LETTER NO. 57-39

ALL INFORMATION CONTAINED

NOT RECORDED

46 JUL 11 1957

HEREIN IS UNCLASSIFIED

62 JUL 19 1957

DATE 8/30/83

BY SP8 BTG/dd

b7E

ORIGINAL COPY FILED IN 66-04

Many blue slip items are suspended because payments were made on SAC authority, and neither the information obtained nor the circumstances surrounding the payment are fully explained in accordance with Sections 107N and 108J of the Manual of Instructions.

You are also reminded that no additions or alterations are to be made to an informant's receipt by Bureau personnel after the receipt has been executed and signed by the informant, nor should case titles or symbol numbers appear on the receipt.

Every effort should be made to obtain receipts in all instances. The absence of a receipt in support of a blue slip item should be fully explained. If circumstances are such that it is impractical to obtain a receipt, such circumstances must be fully outlined on the blue slip.

Reference is made to SAC Letter Number 55-15, "Stipulation Re Payments Made to Witnesses." The following instructions supersede those set forth therein, and should be placed in effect immediately.

In trials where informants, former informants, or other persons who were paid sums of money are prospective witnesses, it is necessary for the Bureau to furnish the Department tabulations of payments made to such prospective witnesses. Hereafter it will be the responsibility of the office handling prosecution to determine from the departmental attorneys what individuals are to be used as witnesses. Thereafter the office should furnish and/or cause other appropriate offices to furnish to the Bureau the following information:

1. The correct, full name.
2. All aliases, code names, and symbol numbers.
3. The first date of contact by your office.
4. If first contact was prior to September, 1944, the names of all SA's, SAC's, and ASAC's who contacted and may have made payments.
5. A tabulation of all payments, broken down as to the amount applicable to services and the amount applicable to expenses.

7/2/57

SAC LETTER NO. 57-39

- 10 -

2

6. A listing of any advances, refunds, and outstanding balances of advances.

7. The date of last contact by your office.

8. Whether the individual has been contacted by any other office.

Each individual and each item of information must be accounted for. If no contact was made with a particular individual, the Bureau must be so advised.

The only exception to the above is where an informant has previously been used and a tabulation of payments prepared. In such instances, information for Items 5 through 8 need be given only from the date of the last trial in which the individual was used.

The above information should be submitted separate and apart from correspondence setting forth derogatory information, and should be addressed to the attention of the Administrative Division, Voucher Unit. Also, the original of all interdivisional correspondence should be designated for the Bureau and copies to interested offices.

Very truly yours,

John Edgar Hoover

Director

Enclosures for Letters (A) and (C)

7/2/57

SAC LETTER NO. 57-39

- 11 -

3

Office Memorandum • UNITED STATES GOVERNMENT

TO : THE DIRECTOR

DATE: June 20, 1957

FROM : L. V. Boardman *LB*SUBJECT: SECURITY INFORMANTS - REPORTS

Tolson ☒
 Boardman ☒
 Belmont ☒
 Mohr ☒
 Parsons ☒
 Rosen ☒
 Tamm ☒
 Trotter ☒
 Nease ☒
 Holloman ☒
 Gandy ☒

The attached proposed letter to all SACs, captioned SECURITY INFORMANTS - REPORTS, was discussed, pursuant to your instructions, with AAGs White and Tompkins. Both stated that they were in thorough agreement with the content, and Tompkins was particularly enthusiastic about the content because he said it rectified some of his previous problems, particularly the separation in informant reports of evidentiary material from intelligence material which, according to the instructions, will be separately reported.

Irrespective of any legislation that might be passed, it is believed that the instructions contained in the attached proposed SAC letter should go to the field, in view of the fact that under these instructions our informant reports henceforth would be separated as to evidentiary information and lead-hearsay-or intelligence-type information. This, therefore, would constitute a decided improvement in informant reporting procedures.

At the time the captioned SAC letter was exhibited to White and Tompkins, a proposed Bureau bulletin on REPORT WRITING - USE OF INTERVIEW REPORT FORM was also discussed in detail, as reflected in a separate memorandum concerning the bulletin. Both approved the bulletin.

Both White and Tompkins indicated that they would like to receive copies of the SAC letter and the bulletin, if sent to the field.

RECOMMENDATIONS:

1. It is recommended that the attached letter to all SACs, captioned SECURITY INFORMANTS - REPORTS, be approved and immediately disseminated to the field.

2. If the SAC letter is approved by you for transmittal to the field, it is recommended that copies be sent to the AG, Rogers, White and Tompkins, with the indication that the SAC letter was discussed with White and Tompkins and they approved same. (If the Bureau bulletin, handled in a separate memorandum, is approved by you for transmittal to the field, it is recommended that thereafter copies of the bulletin be sent to the AG, Rogers, White and Tompkins indicating that White and Tompkins approved same.)

Enclosure

LVB:CSH (6)

cc Mr. Nichols, Mr. Boardman, Mr. Tamm, Mr. Rosen, Mr. Belmont

NOT RECORDED
 170 JUL 9 1957

52 JUL 17 1957

INT SEC

ORIGINAL COPY FILED IN 66-2572-1957

The Attorney General

June 25, 1957

Director, FBI

Security informants - general

Because of the Jencks decision, I have caused to be prepared a bulletin addressed to all investigative employees of the FBI, in which are set out instructions as to the preparation of reports regarding interviews with witnesses, so that these reports will be in such form as to permit their ready production in court should such a judicial determination be made. A copy of the bulletin containing these instructions is attached for your information.

I have also had prepared instructions to all Special Agents in Charge with reference to the handling and preparation of reports from security informants. Briefly, these instructions provide that the informants' reports will be prepared in such a manner that those dealing with evidentiary data will be furnished separately from those dealing with intelligence-type information. This, again, will facilitate production of the informants' reports in court, if required. A copy of these instructions is also attached for your information.

Mr. L. V. Boardman of the Bureau has discussed these instructions in complete detail with Assistant Attorney General W. Wilson White and Assistant Attorney General William F. Tompkins, and they both made helpful suggestions which have been incorporated into the instructions to the field. They both also indicated that they felt the instructions would be very beneficial in prosecutive problems of the Department and the United States Attorneys, arising from the Jencks decision. These communications are being transmitted to the field with the request that these instructions be placed into immediate effect.

Enclosures (2)

cc - Mr. William F. Rogers
Deputy Attorney General (Enclosures - 2)

Assistant Attorney General
W. Wilson White (Enclosures - 2)

Assistant Attorney General
William F. Tompkins (Enclosures - 2)

LVB:CSH:ekd

cc: Mr. Nichols, Mr. Boardman, Mr. Tamm, Mr. Rosen,
Mr. Belmont

(Cover memo Boardman to Dir., 6 24 57)

52 JUN 26 1957

JUN 25 1 34 PM '57
REC'D-RECORDS ROOM
JUN 25 11 25 AM '57
FBI REC'D-RECORDS ROOM

66-2435-1935

ORIGINAL COPY FILED IN

Tolson
Nichols
Boardman
Belmont
Vason
Mohr
Parsons
Rosen
Tamm
Nease
Winterrowd
Tele. Room
Holloman
Gandy

Office Memorandum • UNITED STATES GOVERNMENT

TO : THE DIRECTOR

DATE: June 24, 1957

FROM : L. V. Boardman *lvb*

SUBJECT:

Tolson ☒
 Boardman ☒
 Belmont ☒
 Mohr ☒
 Parsons ☒
 Rosen ☒
 Tamm ☒
 Trotter ☒
 Nease ☒
 Tele. Room ☒
 Holloman ☒
 Gandy ☒

Reference is made to Mr. Nichols' memorandum to Mr. Tolson, dated 6/20/57, captioned REPORT WRITING - USE OF INTERVIEW REPORT FORM, in connection with which you observed: "The Department is moving for legislation June 24. If we are all in agreement that draft of legislation is not inconsistent with these instructions they may be issued." (A proposed Bureau Bulletin was attached to this memorandum.)

Messrs. Nichols, Boardman, Rosen, Sizoo, Whelan and Fletcher concur that the instructions are not inconsistent with the proposed draft of legislation prepared in the Department.

Reference is also made to my memorandum to the Director dated 6/20/57, captioned SECURITY INFORMANTS - REPORTS, which recommended that the SAC letter concerning "Security Informants - Reports" be immediately transmitted to the field. This was approved by you. It was also recommended that we send copies of this SAC letter, as well as of the Bureau Bulletin captioned "Report Writing - Use of Interview Report Form" to the Attorney General, Rogers, White and Tompkins, with the indication that White and Tompkins had approved same. This recommendation was also approved by you.

RECOMMENDATIONS:

1. There is attached, for your approval, a memorandum to the AG, with copies for Rogers, White and Tompkins, attaching copies of this SAC letter and Bulletin.

2. If you concur with the observation of the above officials to the effect that the proposed Departmental legislation is not inconsistent with the instructions contained in the Bureau Bulletin, same will be immediately issued to the field.

LVB:CSH (6)

Enclosure *sent 6-25-57* ✓

cc Mr. Nichols, Mr. Boardman, Mr. Tamm, Mr. Rosen, Mr. Belmont

24 JUN 28 1957

61 JUL 2 1957 *8486*

ORIGINAL COPY FILED IN 100-2541-3

Office Memorandum • UNITED STATES GOVERNMENT

TO : THE DIRECTOR

DATE: June 20, 1957

FROM : L. V. Boardman *LVB*SUBJECT: **REPORT WRITING - Use of Interview Report Form**
SECURITY INFORMANTS - Reports
- general

Mr. Tolson	
Mr. Nichols	
Mr. Boardman	
Mr. Belmont	
Mr. Mohr	
Mr. Parsons	
Mr. Rosen	
Mr. Tamm	
Mr. Trotter	
Mr. Nease	
Tele. Room	
Mr. Holloman	
Miss Gandy	

Holloman
Gandy

Pursuant to your instructions, accompanied by Mr. H. B. Fletcher and Supervisor J. D. Donohue, I conferred with Assistant Attorney General W. Wilson White, Office of the Legal Counsel, concerning the proposed Bureau bulletin to all investigative employees captioned **REPORT WRITING - USE OF INTERVIEW REPORT FORM**, and the proposed letter to all SACs captioned **SECURITY INFORMANTS - REPORTS**.

Concerning the proposed bulletin concerning report writing, Mr. White read and readily understood the content of the bulletin, and was complimentary of the proposed changes, stating that it was apparent that we had an excellent grasp of the needed changes to be in compliance with the spirit of the Jencks decision. He was particularly impressed with the interview report form procedure and commented that the fact that the original was annexed to the report, instead of being a part of it, was in his opinion an excellent solution to the problem raised by the Jencks decision.

He then commented that he felt that the interview report form idea was so good that there would be no need for the agent to retain the rough notes of the interview, since his dictation of the interview report material was contemporaneous with the event and much more complete. He, therefore, stated that the rough notes should be destroyed. He indicated, however, after we had discussed the matter with him, that in those instances where precise notes had been taken, for example accounting work papers, crime scene search matters, laboratory examination matters, and fingerprint examination matters, then the original notes should be retained as work papers.

Since this is desirable from our standpoint, and since we were in hopes that, upon explaining what our rough notes were he would change the expression contained in his opinion memorandum of 6/13/57, we are changing the last paragraph on page five to be consistent with his observation.

LVB:CSH (6)

cc Mr. Nichols, Mr. Boardman, Mr. Tamm, Mr. Rosen, Mr. Belmont

Enclosure **52 JUL 16 1957**66-2542-3-V
NOT RECORDED

JUL 8 1957

INT. SEC.

ORIGINAL COPY FILED IN 66-2542-1932

The Director

Another observation made by Mr. White was with reference to the first paragraph of page 4, which states, "In applicant, Security of Government Employee, and security-type investigations, when it is necessary to conceal the identity of the person interviewed, the results of the interview shall be set forth on the interview report form, utilizing a T symbol but identifying the ~~source~~ only on the bottom of the original or evidentiary copy in the space provided."

Mr. White suggested the inadvisability of the original report containing a T symbol reference, inasmuch as this could occasion inquiry and argument from defense counsel concerning the significance of T symbols and why we were utilizing them. Defense counsel could be expected to impute deceit and concealment. We, therefore, have reworded the paragraph to indicate that the original shall be dictated so as to have no reference to any T symbol.

Mr. White commented during the discussion that he hoped it would not be necessary for the FBI to change any of its excellent and established investigative procedures. I informed Mr. White that we contemplated no change. He stated that was fine, and that the proposed changes in the reporting procedures in his opinion were excellent.

Concerning the proposed SAC letter captioned **SECURITY INFORMANTS - REPORTS**, Mr. White readily understood the instructions to the field and generally felt that these instructions were entirely acceptable in his opinion.

With reference to the fact that there will be secured from the informant, during the course of one interview, both evidentiary reports and intelligence reports, he expressed the observation that it is possible that, during a vigorous cross-examination of the informant, it will be ascertained that the informant not only furnished information reflected in the evidentiary report, but, in addition, furnished other material, the content of which was contained in a separate report. Such a situation could imply concealment on the part of the FBI.

The Director

After discussing this matter, Mr. White felt that the solution to this situation was that the FBI should, in conferring with the trial attorneys, advise them as to the number and entire scope of all of the informant's reports, thereby placing the trial attorneys on notice of the existence of reports not being used by the trial attorney. Then the trial attorney cannot be taken by surprise and the trial attorney can at the same time reach a decision, if desirable in his opinion, to indicate the existence of other reports, which are collateral and do not touch upon the matter in issue. We are adding a concluding paragraph to cover this point.

Mr. Fletcher, Mr. Donohue and I also conferred with Assistant Attorney General William F. Tompkins and Mr. Harold Kofsky, of his office, and they read the proposed Bureau bulletin relative to the interview report form and both found it very satisfactory and good, and had no suggestions to offer with reference to any changes or additions.

Mr. White's suggestions were pointed out to them and they concurred with Mr. White on the changes suggested by him.

Both Mr. Tompkins and Mr. Kofsky read the proposed SAC letter with reference to security informants' reports. They recommended a change in the last paragraph on page 2, suggesting that "a statement elicited from the informant that he has furnished all information which he has obtained since the last contact" be clarified, and it was agreed that in place of this phrase there would be a comment to the effect that the contacting agent should make certain that the informant has furnished all information obtained since the last contact. Of course, no such comment will appear in the informant report.

Mr. Tompkins expressed concern that many of the informants would not be able to prepare written reports so as to separate substantive-type information from intelligence-type information. He suggested that instructions be issued to take care of this possibility. In accordance with Mr. Tompkins'

The Director

suggestion, a paragraph is being inserted on page 3 of the proposed SAC letter to the effect that if any informant cannot absorb these instructions and is not able to properly prepare written reports of his information, it will be necessary for the contacting agent to obtain the information orally and reduce it to writing for the informant's verification. This additional paragraph is being incorporated in the SAC letter.

I told both Messrs. White and Tompkins that we contemplated getting these instructions to the field promptly. I also asked Messrs. Tompkins and White whether they were in concurrence with these instructions or had any observations to add, in so far as the legal aspects were concerned. They both indicated that they were in complete concurrence.

Mr. White was particularly enthusiastic about the material on report writing, and Mr. Tompkins was equally enthusiastic about the material on security informants.

RECOMMENDATIONS:

1. There is attached an SAC letter captioned SECURITY INFORMANTS - REPORTS, incorporating therein the suggestions of Messrs. White and Tompkins. Upon your approval this SAC letter will be immediately disseminated to the field.

2. Recommendations concerning the proposed bulletin on report writing have now been incorporated in a memorandum from Mr. Nichols to Mr. Tolson, 6/20/57, which is superimposed on this memorandum.

DATE OF MAIL 7-25-57

~~HAS BEEN REMOVED FOR THE CONFIDENTIAL FILE ROOM OF THE DOMESTIC
INTELLIGENCE DIVISION.~~

HAS BEEN REMOVED AND PLACED
IN THE SPECIAL FILE ROOM OF
RECORDS BRANCH

SEE FILE 66-2554-7530 FOR AUTHORITY.

SUBJECT

JUNE MAIL

Secy. Inft - General

REMOVED BY _____

FILE NUMBER 66-2542-3-1066
175

PERMANENT SERIAL CHARGEOUT

Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. L. V. Boardman

DATE: 7-22-57

FROM : Mr. A. H. Belmont

SUBJECT: SECURITY INFORMANTS

1 - Mr. Boardman
 1 - Mr. Belmont
 1 - Training & Inspection
 Division
 1 - Mr. Bland
 1 - Mr. McNerney

Tolson _____
 Nichols _____
 Boardman _____
 Belmont _____
 Mohr _____
 Parsons _____
 Rosen _____
 Tamm _____
 Trotter _____
 Nease _____
 Tele. Room _____
 Holloman _____
 Gandy _____

In connection with another matter (Junius Kearsey - SM-C; FAG; Bufile 100-425921), New York Office (NYO) notes there is no requirement in Manual of Instructions that informant index cards maintained in field office set out a discontinued security informant's history and activities chronologically by date, if such informant becomes reactivated. NYO states that upon reactivation a security informant (SI) or confidential source (CS) may give information of a different nature from that furnished by him when used previously. Unless this information is reflected on his card, chronologically and by date, his card cannot be accurately used for ready reference as aid in determining type of material informant has furnished and is now in position to give. Therefore, NYO recommends Manual contain requirement that informant cards set out, with respect to each reactivated informant or source, his complete record of activity, chronologically and by date.

OBSERVATIONS:

Informant's index cards are to be used as a guide only; information re his activities, specific information given during any given period, and similar data should be secured from review of his file. Existing provisions in Manual of Instructions are as follows: Section 107 K instructs that on all active potential security informants (PSIs) and SIs a 3x5 alphabetical name card and a symbol number card must be maintained consistent with maximum security and best administrative practice. Section 107 L describes these two types of cards in detail, listing items which must appear on them. One of these items is "Type of Information." When a confidential source (CS) is given a symbol number the same rules apply (Section 107 U). Section 107 Q instructs that when services of a symbolized SI or CS are discontinued, his symbol card must be destroyed and his name card marked "cancelled." This cancelled name card is then refiled in numerical order by symbol number in the symbol number index. The Manual specifically states the symbol number of each discontinued informant shall not be subsequently reassigned to another informant.

Enclosure

RECORDED - 31

57 AUG 12 1957

DSM:ssh

(6)

INDEXED - 31

66-1934 INDEXED - 31

ENCLOSURE

2 copy detected manual
1 copy mpm

2-mpm

66-1934
 1067
 UNRECORDED COPY FILED IN
 Airtask mod 8/2/57

Memorandum for Mr. Boardman
Re: SECURITY INFORMANTS

No instructions exist permitting destruction of alphabetical name card on an informant once it has been prepared. Any time a discontinued informant or source is reactivated his cancelled name card is pulled from the symbol number index, where it has reposed since his discontinuance, marked "reactivated" with the appropriate date, and once again filed in the alphabetical section of the index. The Manual of Instructions at present does not describe this procedure to be taken when a source is reactivated. However, it is so elementary, and such an obvious procedure, that common sense dictates it would normally be done without the need to have each physical step delineated in the Manual.

As above noted, the alphabetical name card, when prepared under existing instructions--either originally or upon reactivation--contains a heading for the type of information source can furnish, such as: "Information re communist matters," or "Furnishes trash from Jewish Peoples Fraternal Order (address)." Thus it can be seen that the system now in effect as instructed in the Manual already provides the means of preserving the information concerning an informant or source which NYO states is lacking. However, since confusion appears to exist on part of NYO in this particular respect, it appears advisable to issue supplementary Manual additions to obviate any future misunderstanding of existing instructions. No handbook changes necessary.

ACTION:

In line with the above, there is attached for approval additions to the Manual of Instructions, Section 107, for transmittal to the Training and Inspection Division for appropriate action.

1 - Mr. Boardman
1 - Mr. Belmont
1 - Training & Inspection
Division
1 - Mr. Bland
1 - Mr. McNerney

July 22, 1957

Suggested Additions to
Section 107, Manual of
Instructions entitled
"SECURITY INFORMANTS"

The following additions should be inserted
as noted:

K 1 d. Where good reason exists for an Agent to obtain information from either of these indices, it should be furnished by the official having custody of the cards. These indices should be used as a guide only; informant's file must be reviewed to determine specific nature of his activities and type of information he furnishes.

Q 1. When the services of an informant are discontinued mark the name card "cancelled." Destroy the symbol card. Never destroy the name card.

2. Refile the name card in numerical order by symbol number in the symbol number index. The symbol number shall not be subsequently reassigned to another informant. If a discontinued informant or a discontinued potential security informant or confidential source to whom a symbol number was once assigned later is reactivated, remove his name card from the symbol number index, mark it reactivated with appropriate date, note thereon type of information he will now be furnishing, and refile it alphabetically in the name card section of the index.

NOTE: See memo Belmont to Boardman dated 7-22-57 re "Security Informants," DJM:ssh. No Handbook changes.

DJM:ssh

(8)

MAIL ROOM ☐

ENCLOSURE

66-2542-3-1067

Tolson _____
Nichols _____
Boardman _____
Belmont _____
Mohr _____
Parsons _____
Rosen _____
Tamm _____
Trotter _____
Nease _____
Tele. Room _____
Holloman _____
Gandy _____

Div 5

93-58

Date July 22, 1957

To: Director, FBI
From: SA F. CLARE DORWART 42-13
SA H. EDWARD McNULTY 42-13
Employee assigned to (Division) SEATTLE

SUGGESTION *general*
It is recommended that all channelized memoranda emanating from security informants' reports be purged from Security Index subjects' case files following the submission of a summary type or annual type report which contains the necessary information concerning the particular subject and the reported event.

(See Addendum)

Current practice or rule (Include manual citation as well as facts) Manual of Instructions, Vol. IV, Section 107.G - Reporting By Informants. 1. "All information furnished by informant orally or in writing must be made a matter of record, properly indexed, evaluated and channelized."

Advantages of suggestion
The principal and the prime reason for this suggestion is to keep the individual case files from becoming bulky and voluminous and thereby resulting in an enormous saving in file drawer space.

ALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 8-4-82 BY SP4 ELW/cal

Disadvantages of suggestion The only disadvantage in purging the files in the above-described method is that "ready" reference to other persons attending a certain function with the particular subject is not readily available in the subject's case file. Need for this information arises only on rare occasions, such as when a subject is interviewed and it is desired to question the subject about persons he should know. It is believed that this disadvantage is greatly outweighed by the savings possible.

Annual Savings (Show basis for estimate)
ack 7-29-57 (Let to McNulty & Let to Dorwart)
See Addendum. RECORDED - 36 JUL 23 1957

Refer to Domestic Intelligence Div. 7-26-57
Memo to Mr. Tolson 8/14/57 - ECH

(The use by the United States of my suggestion shall not form the basis for further claim of any nature by me, my heirs, or assigns upon the United States)
☒ Mr. ☐ Mrs. ☐ Miss
Signature and Title of Suggester F. Clare Dorwart

Recommendations and comments of Division Head
I feel this is an excellent suggestion - see addendum.
291 co-designated for
71 Aug 29 1957
Signature and Title R. J. Amerbach

Clapner auto

EXP-PROC

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ADDENDUM

It is believed that this purging of channelized memoranda should be limited, at first at least to SI subject case files since these cases all have had summary reports prepared. On the other hand, it is believed that channelized memoranda should not be purged from security-type cases of individuals not now in the Security Index, inasmuch as the possibility exists that these channelized memoranda would be necessary for the preparation of a summary-type report in the future. It is our opinion that once the channelized memoranda have been properly utilized and included in a subsequent report, the channelized memoranda then lose their value to the particular case as compared to the excessive drawer space utilized by these voluminous case files. Purging the case file of these memoranda does not deprive the particular case file of any of the information originally contained therein, inasmuch as each report by cover letter carries the administrative information as to the location of the original informant report in the office files of the informant. Further, the "A" file of the security informant will continue to maintain an identical copy of the purged channelized memoranda. To illustrate this space problem, suppose six different security informants report information concerning a "People's World" fund-raising function at which fifty S.I. subjects were in attendance. Each channelized memorandum of each informant's report would probably require at least two pages, and therefore each case file would contain twelve pages of channelized memoranda. Once this event and the subject's participation thereat has been reported in a report, these channelized memoranda could be destroyed without depriving the case file of any of the information previously contained therein.

Inasmuch as security-type reports were prepared with the location of the original informant's report in the administrative section at the time of the inauguration of the summary report project on all Security Index subjects in 1954, it is believed that all channelized memoranda which contained information already and subsequently incorporated in a subsequent report could be purged as far back in the S.I. subject's case files as the summary report. Again, this purge should be limited to only those channelized memoranda used in the preparation of a report.

This purging system should not include channelized memoranda based on information from Misur, Tesur, Fisur, or other sources, but should be limited to only live security informants and their reports.

This purging system would not raise any problem with reference to serializing, since at the time of purging a charge-out slip could be placed on the top serial of the volume indicating which serials had been destroyed.

By such a system of purging, it is believed that vast amounts of drawer and cabinet space could be saved throughout the field offices and would improve the efficiency of security-type investigations. Estimates of space savings are set out below.

Channelized memoranda normally are not used for indexing and they are practically never referred to after the information contained therein has been included in a report in the individual case file. If reference to a particular destroyed channelized memorandum is needed, the administrative section of the report immediately indicates the location of the original informant notes. Further, the exhibit envelope containing the informant's notes also contains a notation indicating the serial number of the channelized memorandum in the informant's "A" file.

An examination of some individual case files reveals that by such a purging system the case files could be reduced to one-third their present size.

1. A review was made of only the last five volumes of the multi-volume case file entitled [REDACTED] was.; IS-C," Seattle file 100-12883, who is carried as a Key Figure in the Seattle S.I. The following observations were noted:
 - A. In its present form, the last five volumes of this case file alone measures $6\frac{1}{2}$ inches in depth, including file covers.
 - B. If channelized memoranda used in the preparation of reports in this case file were purged, 717 pages of paper would be eliminated. These 717 pages measure approximately $3\frac{3}{4}$ inches, which would amount to a saving of $3\frac{3}{4}$ inches of space in five volumes.
 - C. A cabinet drawer permits 24 inches of usable space and, conservatively estimating, it is believed that a cabinet drawer normally accommodates 21 volumes of security-type case files. Therefore, it is estimated that in a full drawer approximately $15\frac{1}{2}$ inches of space would be saved if such specialized files were purged of channelized memoranda as described above.
2. A review was made of only the last 7 volumes of the case entitled [REDACTED] was.; SM-SWP," Seattle file 100-22579, and the following observations were noted:

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b7C

b6
b7C

- A. In its present form, the last 7 volumes of this case file measure 8 inches in depth, including file covers.
- B. If channelized memoranda used in the preparation of reports in this case file were purged, 1,166 pages of paper would be eliminated. These 1,166 pages measure approximately 5 1/2 inches, which would amount to 5 1/2 inches of space saved in only 7 volumes.
- C. Again, a cabinet drawer permits 24 inches of usable space, and conservatively estimating, it is believed that a full drawer of similar type case files with the same type of purging would eliminate 16 1/2 inches of space now used. Thus, a saving of 16 1/2 inches of space would be saved in each drawer. It is noted that the savings in this review compare most favorably with the estimate made in example No. 1 above.

At the present time, the Seattle Office has 384 S.I. subjects, and it is estimated that each case file would average about four volumes per subject. With 384 S.I. subjects, it is then estimated that S.I. subject's case files number 1,536 volumes. Considering 21 volumes per cabinet drawer, it is estimated that S.I. subject case files take up 73 cabinet drawers, or 14.5 cabinets. If 16 inches or 2/3 of each cabinet drawer space could be saved through this purging system, it is estimated that in the Seattle Office alone 9.5 cabinets could be saved now. Since each cabinet costs about \$66.30, it is believed that \$629.85 could be saved if this purging system were put into effect. Considerable other savings would result as this purging system is put on a continuing basis after the submission of a report on each S.I. subject. On a Bureau-wide basis this savings would be considerable, not only from a monetary standpoint but from a space standpoint.

As time progresses, space allotted for case files becomes more critical when considered with the rapid growth of security-type case files, as compared with other classifications. At the present time in the Seattle Office there are 530 cabinet drawers being used in the closed section for 100-classification only, while 860 cabinet drawers are presently being used in the closed section for all other classifications. The 100-classification files now occupy 38 per cent of the closed file space, and this 38 per cent is the most rapid-growing section of the entire closed file section.

As far as the Seattle Office is concerned, the cost of office space is \$3.10 per square foot per year, and 2,287 square

feet of space is allotted to cabinet space consumption at the cost of \$7,089.70 per year. It is estimated that each cabinet plus sufficient space for opening the drawers consumes nearly 4 square feet of space, and therefore each cabinet saved could save about \$12.00 per year. Saving cabinet space does not immediately bring about a savings to the office involved, but it could have a bearing in the long run when an office outgrows its present space and requires an additional floor or rooms. The acquisition of new floor space costs large sums of money, and at the same time increases additional security problems, etc.

Generally speaking, it is estimated that the Seattle Office security file situation ranks about 8th or 9th in size within the Bureau, and therefore there is bound to be more savings in the larger offices in the Bureau.

Other Administrative Matters to be Considered

Channelized memoranda meeting all other purging qualifications should not be purged if one of the following exists:

- A. Containing a notation indicating an O-1 form has been received, etc.
- B. Containing notation for opening and assigning case, or other administrative notation.
- C. Containing any indexing.

It is believed that purging should be the responsibility of the reporting agent, who could make notations of serials to be purged on the indices search slip which must be filed in the case file when a report is submitted. The CCO could then purge the file as indicated, and make proper notation on a green charge-out slip for each file from which channelized memoranda were purged.

This suggestion is being submitted in the interest of economy to the Bureau and with the thought of possible streamlining of a Bureau procedure.

Recommendations and Comments of Division Head

With the ever-increasing problem of file drawer space and the similarly increasing cost not only for cabinets but also for floor area, I feel that the Bureau should consider the suggestion of these two agents very, very carefully. Both of these agents have been handling in this field for a considerable period of time, and it appears that this is a very sensible, economical, actual money-saving idea. It is recommended that it be adopted. Should there be any problem in connection with this, it is suggested that the Bureau "sample" the situation in the larger-sized security working offices.

#93-58

July 29, 1957

DOMESTIC INTELLIGENCE DIVISION

Variations of the above suggestion have been considered unfavorably on several occasions in the past, notably Suggestions #551-57 and #156-57. In addition, Suggestion #272-53 was considered by the Executives Conference of 7/6/53. That suggestion called for the removal and destruction of channelizing memoranda after the reports had been prepared incorporating pertinent contents thereof. The Conference was unanimously opposed, pointing out that this suggestion, if adopted, would involve considerable additional work on the part of Agents and clerks in removing the channelizing memoranda from the file and then destroying them. The Executives Conference also felt that channelizing memoranda should remain in the file for purposes of future reference. The previous objections to the destruction of channelizing memoranda still exist. Therefore, it is recommended that this suggestion not be adopted.

JPR/gh

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Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. Tolson

DATE: 8/14/57

FROM : Q. Tamm

SUBJECT: SUGGESTION #93-58
Made by SA F. CLARE DORWART
and SA H. EDWARD McNULTY
Seattle DivisionALL INFORMATION CONTAINED
HEREIN IS UNCLASSIFIED
DATE 8-4-82 BY SP4 EBP/kl

Tolson _____
 Nichols _____
 Boardman _____
 Belmont _____
 Mohr _____
 Parsons _____
 Rosen _____
 Tamm _____
 Trotter _____
 Nease _____
 Winterrowd _____
 Tele. Room _____
 Holloman _____
 Gandy _____

SUGGESTION: That all channelized memoranda emanating from security informants' reports be purged from Security Index subjects' case files following the submission of a summary type or annual type report which contains the necessary information concerning the particular subject and the reported event.

PRESENT PROCEDURE: Section 107G, Manual of Instructions, requires that all information reported by an informant, orally or written, must be made a matter of record, properly indexed, evaluated and channelized.

ADVANTAGES STATED: Will keep individual case files from becoming bulky and voluminous and thereby resulting in considerable savings in filing space.

DISADVANTAGES STATED: Information concerning other persons attending a certain function with the particular subject is not readily available in the subject's case file. The suggesters believe that this information is needed only on rare occasions, such as when a subject is interviewed and it is desired to question him about persons he should know.

OBSERVATIONS: SAC Auerbach, Seattle, recommends that the Bureau consider this suggestion in light of the ever-increasing problem of filing space and the similarly increasing cost of file cabinets and filing space.

RECORDED - 45

66-2542-3-1069

Domestic Intelligence and Training and Inspection Divisions recommend unfavorably. Variations of this suggestion have been considered unfavorably on several occasions in the past. The Executives Conference on 7/6/53 considered Suggestion #272-53 which called for the removal and destruction of channelizing memoranda after the reports had been prepared incorporating pertinent contents thereof. The Conference was unanimously opposed, pointing out that this suggestion, if adopted, would involve considerable additional work on the part of Agents and clerks in

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- 1 - Personnel file of SA F. CLARE DORWART (sent separately)
- 1 - Personnel file of SA H. EDWARD McNULTY

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PERS. FILE

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Memo Q. Tamm to Mr. Tolson 8/14/57
re SUGGESTION #93-58

OBSERVATIONS: (continued)

in removing channelizing memoranda from the file and then destroying them. The Conference also felt that channelizing memoranda should remain in the file for purposes of future reference. The previous objections to the destruction of channelizing memoranda still exist.

RECOMMENDATION: That the suggestion not be adopted. No further action recommended since the suggesters have been thanked for their suggestion.

*must
read*

V. Tamm

MR. A. H. BELMONT

July 30, 1957

W. C. Sullivan

COMMUNIST PARTY, USA, TOPLEV
INTERNAL SECURITY - C
Bufile 100-3-99

SECURITY INDEX - 600

On the above date, the following publications were forwarded to the field by the Central Research Section for possible use in connection with the captioned program:

"The Jews under Stalin's Successors"
"Communism--Threat to Voluntary Groups"
"Primer on Communism" (Prepared by E'nal E'rith)
"How You Can Teach about Communism"
"Soviet Crimes and Khrushchev's Confessions"

These publications were transmitted by routing slip to the offices in which Communist Party membership and activity are concentrated. All of these publications have been previously approved for use in connection with the captioned program.

RECOMMENDATION:

None. For your information and record purposes.

JFC:hem

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1 - Section tickler
1 - Mr. Belmont
1 - Mr. Donohue
1 - 66-2452-3

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MR. A. H. BELMONT

July 26, 1957

W. C. Sullivan

COMMUNIST PARTY, USA, TOPLEV
INTERNAL SECURITY - C
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Security Informants - Gen'l

The Central Research Section regularly furnishes to the field public source material which may be of assistance in connection with the captioned program. The Senate Committee on the Judiciary recently issued a publication entitled Soviet Political Agreements and Results, which, it is felt, could possibly be of assistance in developing additional security informants.

This publication, a copy of which is enclosed, is a brief resume of the numerous treaties and other political agreements which the Soviet Union has made and broken since 1917.

The Central Research Section has obtained a supply of these publication sufficient for distribution to the offices in which Communist Party membership and activities are concentrated.

RECOMMENDATION:

It is recommended that copies of the enclosed publication be forwarded to the field for possible use in connection with the captioned program. The copies will be forwarded to the field by routing slip in accordance with pre policy and in varying quantities depending on the Party membership in the to which they will be sent.

Enclosure

JFC:hem
(3)

- 1 - Section Ticker
- 1 - Mr. Belmont
- 1 - Mr. Donohue
- 1 - Mr. Ely
- 1 - 66-2542-3

63 JUL 30 1957

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